Arkansas - Civil Rights Organizations [1966] RG 453

P. 1/1/195 Co. Branch macf.
304 ark Street oct 1 6 1968.
Helena, arkansas 72342 Mr. John N. Spence: We Recieved yours Wonderfuel letter and as you know we are all ways happy to here from you! We Know you do have a big Jot, to do. but Thanksunday, Mr. amidow Came to Durhome nd my Bryant I got in The ind taken them to Mes, Jang adams. home, but Mr. Spence Mrs adams is so Raprifin the Snec. I fust don't know how to help we are trying Hery hard to help but kook like they are so mist eip me, bill + mr. Unidow, Stay here around 4 days and Deruade Maruell heal good to the Schools white and Colored both, well Mr. Bryant have spent 6 weeks going to OE, O, School in Little hoch, ark, he will be nome Oct 14-1966. PS, give misspeace my Regardsy Dencerty, Umanda Dryant R M :______ F B :_____ F(LES:_____

FLB 28 1966

ARKANSAS PROJECT
Student Nonviolent Coordinating Committee
700 West Ninth
Little Rock, Arkansas 72201

ARKANSAS PROJECT

Student Nonviolent Coordinating Committee

700 West Ninth
Little Rock, Arkansas 72201

Feb. 24, 1966

Mr. John W. Spence U. S. Commission on Civil Rights Memphis Office Memphis , Tenn.

Dear Mr. Spence,

Enclosed is a copy of a complaint and request which we have sent to the Commission. We hope you will be able to make a favorable recommendation on this matter. Thank you for your assistance.

Yours truly,

Rev. Benjamin S. Grinage State Project Director

BSG/imh cc/file

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The Arkansas Project
Student Nonviolent Coordinating Committee
700 West 9th Street
Little Rock, Arkansas 72201
(501) FR 5 9081

February 26, 1966

Mr. John A. Hannah, Chairman U. S. Commission on Civil Rights Washington, D. C.

Dear Mr. Hannah:

I am writing on behalf of the Arkansas Project of the Student Nonviolent Coordinating Committee to file a formal complaint regarding the denial of voting rights and to requent that the U. S. Commission on Civil Rights, pursuant to the mandate of the Civil Rights Act of 1957, send a substantial number of observers to Eastern Arkansas polling places to investigate the disfranchisement of Negro citizens through vote fraud on election day. Members of the Coordinating Committee have earlier had conversations about this possibility with Mr. John W. Spence, Assistant Director of the Memphis Field Office of the Commission. Mr. Spence indicated to us that the Commission could conduct such an investigation by means of observers at the polling places.

But why should the Commission make a major investment of its scarce resources to investigate Arkansas elections? The following four points encompass the leading considerations.

1. In this summer's primaries and this fall's general election, Negro Arkansans will remain effectively disfranchised because of massive and systematic vote fraud.

Negroes have long been permitted to vote in Arkansas. But this does not mean that whites here are prepared to allow Eastern Arkansas's Negro majorities to use their votes to elect black mayors and sheriffs and county assessors. In Phillips County, Arkansas, just as surely as in Neshoba County, Mississippi, the racist way of life demands that politics stay the instrument of whites. The difference lies only in the way the white minority stays in power.

The Arkansas way is vote fraud. This is not to suggest that violence and intimidation are uncommon. But they are not the main bulwark of "for-whites-only" politics.

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2" . Edi The means by which vote fraud operates are set forth in a Special Report of the Arkansas Project, "Fraud in the 1965 Arkansas School Board Elections." (A copy is enclosed for your convenience.)

As the Special Report documents, in the most recent election to take place in the state, illegal and unconstitutional practices predetermined the outcome of the elections in Forrest City, Helena, Gould, and West Memphis—and, it is likely, whereever Negroes ran in the state. These practices included the destruction of .

Negro ballots, the mistabulation of votes for Negro candidates, illegal voting of the ballots of illiterates by election officials, probable multiple white voting, segregation at the polling places (including ballot boxes), and denial of access to Negro poll—watchers. In practice there is, of course, no secret ballot in Arkansas. Voting is usually open and even if it were not, each ballot is marked with a number traceable to the voter who cast it.

The white men who control the political apparatus today are the same ones who controlled it during September's election. Now it will be their own offices which are at stake, not merely some school board positions. Can there be any doubt that this year they will be vigilant in protecting their own power from the votes of the Negro majority?

2. If the attempt to participate in politics through voting continues to be frustrated by fraud, the Negro community will ultimately turn to violence.

We made this point in the Special Report:

Until now, many Negro Arkansans have maintained their faith that the ballot box is the way to secure social justice. The continued denial of effective suffrage can be expected to erode that faith. And with disillusionment with the political process will come the heightened sense of alienation from American society that prevails in the ghettos of the North. There can be no assurance that, in such circumstances, the cities of Arkansas will be immune to eruptions of violence such as have stunned the cities of the North.

If the demand for political representation cannot find a legitimate channel, shall we surprised when it finds its outlet on the streets?

3. The responsibility for correcting this situation lies with the Federal Government.

The practices outlined above represent more than a challenge to the principle of majority rule. They are violations of the U.S. Constitution and of Federal laws, some of which are long standing.

"The right of the citizens of the United States to vote," reads the Fifteenth Amendment, "shall not be denied or abridged by the United States or by any state on account of race, color, or previous condition of servitude." Refusal to count a man's vote after he casts his ballot must surely be considered a most effective means of abridging that right.

Only the latest of the laws in the intervening period to make this illegal is the Voting Rights Act of 1965. (See sections 11.(a), 12.(a) and (d), and 14.(c)(1).) Yet none of these laws have been enforced against this way of denying a man the right to vote.

It would be naive to expect that state and local political leaders who are the beneficiaries of the system of disfranchisement will use their power to destroy that system. Only Federal power can do that. (If any further confirmation of this fact is needed, it was provided by the February 21, 1966 decision of the Arkansas Supreme Court, refusing to hold in contempt of court county officials who destroyed voting records to prevent the reveloation of fraud.

The laws exist to fulfill the oft-expressed intent. All that is lacking is determination to enforce the law. By drawing attention to the failures of the Executive Branch, particularly the Justice Department, the Commission could serve as an impetus toward that end.

4. The problem of vote fraud, which now looms large in the struggle of Arkansas Negroes for political representation, will soon be the problem all across the South.

In hundreds of counties in the South, Negroes are in the process of becoming the majority of registered voters, thanks to the Voting Rights Act of 1965. But it would be naive to expect that the mere registration of voters will mean an equal opportunity for Negroes to affect the political process through voting. The Arkansas experience proves that much. How can formal enfranchisement be transformed into operational enfranchisement? This is the unknown quanitity in Southern politics for the next decade. A careful study of the problem in Arkansas, where it is of long standing, can point the way to solutions of significance for the whole South—and ultimately for the Nation. The Commission on Civil Rights is ideally suited to make that study.

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What could Civil Rights Commission observers accomplish by being at the polling places in the coming elections? In the first place they would surely inhibit, by their mere presence, some of the practices. But we can be sure that the presence of these outsiders would not of itself be sufficient for the offending parties to end their illegal activities altogether—for the price would in most cases be their defeat.

A Commission study on vote fraud would, however, have a favorable effecton federal enforcement policy. We believe that three related factors account for the failure of Federal policy. In the first place, there may be some misunderstanding in the Justice Department and elsewhere about the full nature of Federal responsibilities for elections. In the second place, the integrity of these making the charges of fraud is suspect in some quarters. And in the third place, the public at large is basically unaware of the scope of vote fraud in the South, and of how effective an instrument it is for the continued disfranchisement of the Southern Negro.

A careful report by the Commission can help alleviate all of these difficulties. The Commission can clarify some of the legal questions involved in Federal intervention in the election process; it can present a study whose integrity is unquestioned; and it can draw the attention of the public to the existence of this problem.

We are prepared to submit a somewhat more specific memorandum, at your request, for the deployment of Commission observers in implementation of this proposal.

We hope to hear from the Commission at the earliest possible date. Time is running out. We hope that the Commission will not hesitate to use its powers to help minimize the dangers that lie ahead. Thank you.

Yours truly,

Rev. Benjamin S. Grinage Arkansas Project Director

The Arkansas Project Student Nonviolent Coordinating Committee 700 West 9th Street Little Rock, Arkansas 72201 FR 5 9081

10/5/65

SPECIAL REPORT: FRAUD IN THE 1965 ARKANSAS SCHOOL BOARD ELECTIONS

Negro candidates ran for seats on School Boards across the State of Arkansas on September 28, 1965. Of the thirty who ran, all but one were defeated. (That one was opposed by another Negro.) If the experience of the Negro candidates whom the Student Nonviolent Coordinating Committee (SNCC) backed is representative—and we know of no reason why it is not—then it is probable that most of those defeats involved fraud, and that Negroes would have won many of those contests but for fraud. This report, compiled with the aid of SNCC field secretaries in each of the cities, is an account of the unconstitutional practices which brought defeat to Negro candidates in four Arkansas cities: Forrest City, Gould, West Memphis, and Helena.

It ought to be noted that, pursuant to Arkansas Statutes Annotated 3-1003, representatives of the candidates in non-primary elections, such as the school board election, are only permitted to enter the polling place after the polls close, to observe the counting of the Lallots.

In several of the cities below, however, the candidates had their supporters stationed outside of the polling place to keep count of the number of persons voting, etc. In this report, when we say "poll-watchers", it is to these people alone that we refer--those who were observing from outside the polling place. When we say "representatives", we refer only to those persons observing the counting of the ballots from inside the polling place.

FORREST CITY

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- 1. Mrs. Evia Pye acted as a representative of one of the candidates at the Ward One polling place, at the old First National Bank Building.

 She reported two incidents:
- a group of Negroes enter the polling place, and hand their registration cards to one of the election judges. The judge waited until it was after 6:30 p.m., the time the polls close, to tell them that they were at the wrong polling place. By then, it was too late for them to vote at all.
- watcher, attempted to enter the polling place, pursuant to Ark. Stat.

 Ann. 3-1003, to observe the counting of the votes. Although she and Mrs. Ford showed their authorization slips from the candidates, one of the judges, Mr. Wallace Pierfore, told them that his orders were that they were not to be allowed in. They then returned to the Freedom Center on 114 Cox Street, where Mrs. Ford called the County Clerk to complain about this. They were finally admitted to the polling place, but only twenty minutes after the polls closed. This is particularly significant because Ward One is predominately Negro.
- 2. Mrs. Georgia Lee Ford was the other representative mentioned above. In addition to her actions as recorded above, Mrs. Ford reported the following two incidents:
- (1) She witnessed after the polls were closed that a group of

 Negroes were turned away, having been told that it was too late to

 vote. Subsequent to this, a well-dressed white woman drove up and was

 permitted to vote.
- (2) She witnessed that the election judge who was calling out the ballots to the clerks called out the names "Lindsey" and "Sharp" (the white candidates) when Bolden and Bradley were marked on the ballots. She was afraid to complain about it there.
- 3. Mrs. Ann Jones witnessed the following when she entered the Ward One polling place discussed above to cast her ballot. A white man in a blue suit, identity unknown, would ask Negroes who couldn't read if

did, he would mark their ballots for Sherp and Lindsey.

- 4. Mrs. Johnson ... also witnessed incidents as described immediately above.
- 5. Mrs. Carnell Young was a poll-watcher (that is, outside the polling place) at the Courthouse. She said that the election judges were not helping people to mark their ballots who were unable to read and write, as they were supposed to do by law, but were letting other people mark them.
- 6. Mr. Wilbur Roberts was a representative for the candidate inside
 the Arkansas Power and Light Building polling place. He was told by
 the judges to take a seat which was located where he was unable to see.

GOULD

defeated by Mr. Knox Bitely, by more than three to one. Fraud occurred at each of the three polling places in the school district.

At City Hall: Poll-watchers for Mr. Allen maintained a watch outside of the polling place throughout the day. They counted the number of white and of Negro voters who entered the polling place, and made a list of the names and ballot numbers of most of the Negro voters there.

A total of 272 persons voted in that polling place. The judges' total, however, comes to 288. Moreover, of the 272 observed, 218 were Negroes, and 54 whites. Yet the judges' outcome for this polling place was:

Allen, 150; Bitely, 138. (Incidentally, only 28 whites live in Ward 3. City Hall was the polling place for Ward 3 residents only.)

Also at City Hall, Mrs. Carrie Dilworth, Mr. Allen's representative at the counting of the ballots, reported the following:

(1) Eighteen stubs were found in the ballot box. This is in violation of Arkansas law, which requires that the stubs (which contain both the ballot number and the voter's number) to be placed in a separate, sealed stub box. The stubs were replaced in the ballot box when the

counting was completed.

whites.

- (2) Fourteen bad ballots were found, marked with check marks outside the boxes. The judges called the County Clerk, Mr. Goyen, who said that they should be counted anyway. Five were "given" to Allen, and nine to Bitely.
- were counted, and none thrown away.

 At the <u>Youth Center</u>: Here, the judges awarded 25 votes to Allen,
 and 304 to Bitely--a total of 329 votes. Poll-watchers for Mr. Allen,
 however, counted a total of only 243 voters--30 Negroes, and 213

(3) The judges said that 314 people voted, yet only 288 ballots

At Douglas Store: The judges said that there were 7 votes for Allen, and 120 for Bitely. Yet 12 people are willing to sign affidavits that they voted for Mr. Allen.

of 993 eligible voters in the district. Probably no more than about 250 of those voters are whites. If the tally of the poll-watchers is accurate, 267 whites were counted at City Hall and the Youth Center. Most of the 127 voters at the Douglas Store, in addition, were white, consequently it appears likely that more white votes were cast than there were white voters eligible.

More generally, ob servers at more than one polling place reported:

- (1) Many Negroes were being sent to a polling place which was not the one designated for their place of residence. People who lived in the same house were sent to different polling places.
 - (2) Many white people entered the polling places several times.
- (3) Howard Holtoff, head of the Gould City Council, attempted to intimidate Negroes into voting for Bitely. One man was told by Holtoff, after he voted that he could go to Mr. Allen if he ever wanted to borrow money again. (The man had not told Mr. Holtoff how he voted.)
- (4) The election judges were taking away the permanent registration slips from Negro voters. Also, the judges would not allow a number

of Negroes to vote until they produced these slips, although other voters were allowed to vote without them.

WEST MEMPHIS

In the West Memphis-Hulbert school district, Negro candidate

Milton Meux received only 166 votes. His two white opponents,

Robert Buck Jr., and O. C. Haley, received 1,608 votes and 209 votes,

respectively. West Memphis is 41.2% Negro. The election was characterized by a large number of missing ballots. A rigidly enforced system

of segregation at the polling place made relatively simple the task of

eliminating the ballots of Negro voters.

- 1. West Memphis SNCC field secretary Vernon Crutchfield reported:
- (1) He witnessed a Sheriff's deputy enforcing segregation on the lines at the polling place. (The segregated lines were depicted in a front page photograph in the West Memphis Evening Times of September 28, 1965.)
- as many as ten white voters into the polling place for every Negro voter.
- 2. Mrs. Bennet reported that she saw election officials telling
 Negroes whom to vote for.
- 3. Mr. Floyd Peete reported that the ballot boxes were segregated on the basis of race.

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- 4. Mr. B. J. Yarbough reported that some Negroes were denied the right to vote because they didn't bring their registration cards to the polling place, while whites were not asked to show registration cards.
- 5. Mr. Amos Jackson reported that he ballots being taken from Negro voters.

Two representatives of the candidates reported irregularities in the count.

1. Mr. Eddie F. Carter, a poll-watcher and representative of Mr. Meux at the West Memphis Junior High School polling place, reported:

- (1) He was not allowed into the polling place at the beginning of the count.
- (2) A ballot box was removed from the polling place before he was allowed to watch the count.
- (3) Almost a thousand ballots are unaccounted for at this polling place. Mr. Carter maintained a watch outside of the polling place from 12:05 p.m. until 6:30 p.m. on election day, and counted 569 Negro voters. He did not keep count of the number of white voters, but estimates that there were about twice as many white voters as Negro voters. Yet when the ballots were counted at this polling place, the official result was given as: Bucks, 366; Meux, 140; Haley, 71; and one bad ballot—a total of 578 votes. The September 28, 1965 Evening Times reported that at 11 a.m., 440 votes had been cast at this polling place. In other words, according to the Evening Times and Mr. Carter's actual count, a total of 1009 votes were cast, exclusive of those cast between 11 a.m., and 12:05 p.m., and not counting any white votes cast after 12:05 p.m. This indicates that a rather massive vote fraud took place at this polling place.
- 2. Mr. R. Anderson Montague, a representative of Mr. Meux at the Dabbs Elementary School polling place, reported that the billots were counted in two separate rooms simultaneously therein making it impossible for him to observe the counting of all the ballots. A request that another authorized representative be admitted to observe in the second room was denied by the judges.

HELENA

In the election to the Helena-West Helena school district,
Negro candidate Joel Hines was defeated by William B. Stratton, 3,150 to
722. The city of Helena is 55.9% Negro; West Helena is about 53%
Negro. The election was characterized by attempts at indirect intimidation and irregularities in the voting and counting of the ballots.

James Hill, a SNCC field secretary in West Helena, personally witnessed

most of the incidents below.

At the Arkansas Street Fire Station:

place to vote in the course of the day. SNCC observers felt it was likely that many of these persons were voting illegally.

(2) There was an excessive police presence at this polling place, in a heavily Negro neighborhood, such as to amount to an attempt at indirect intimidation of Negro voters.

- * A policeman sat inside of the polling place throughout the day.
- * During part of the day, a police dog was left unchained and unattended in a police car parked immediately outside the polling place.

 The windows of the car were left open, and the dog ran back and forth in the car, snarling and barking at voters.
- * Throughout the day, a great number of police cars were stationed in front of the polling place. County Sheriff Hickey and City Sheriff Ross visited the polling place during the day.
- obtain their permanent registration slips. Voters are not required by law to have these slips in order to vote.
- (4) The judges accompanied most Negro voters into the voting booths and watched them vote, violating the secrety of their ballots.

 At the <u>DeSoto Motel</u>:
- (1) Representatives of the candidates arrived at about 6:20 p.m., ten minutes before the polls were supposed to close, to find that the ballots had already been removed from the boxes, and were separated into two piles.
- (2)A representative of the candidates was told by a judge or clerk that they would have to check with the Sheriff before deciding whether she could be admitted. While they were waiting for word

from the Sheriff, a police car appeared out front, and the officer unrolled a window in front of a police dog inside, and left the dog unattended. Subsequently, the judges and clerks spoke harshly to the representative, and she was too frightened to watch the counting closely.

In West Helena, many election judges were seen moving from one polling place to another during the voting, leading to the suspicion that illegal activities were being coordinated.

CONCLUSIONS

The events recounted above lead to the conclusion that the elections were characterized by: (1) illegal white voting; (2) attempts at harrassing and disqualifying Negro voters through the registration slip requirement; (3) destruction or manipulation of the ballots cast by Negro voters; (4) deliberate misrecording of ballots cast for Negro candidates; (5) segregation; and (6) attempts, direct or indirect, at intimidating Negro voters.

In each of the cities discussed above, a number of Arkansas statutes were violated. Recourse to the state legal process, however,

was recourse head?

is ginerally futile. This is so because these illegal practices do not represent isolated, accidental instances, but a deliberate policy, the purpose of which is to render Negro votes meaningless. This policy has the approval, tacit or outright, and the support, implicit or explicit, of the political and judicial figures who are responsible for enforcing these laws.

The County Board of Election Commissioners, for example, to whom appeal must be made in the first instance, is the same body which appoints the election judges and clerks who were responsible for the frauds in the first place.

Similar problems arise in going to court. The judges are <u>usually</u> either dependent on, or otherwise sympathetic to, the political organization whose representatives have storen the election. Even were the judges wholly disinterested and unprejudiced, the judicial process would still remain costly, cumbersome, and usually ineffective.

But action can be taken on the Federal level, as well as (or, indeed, instead of) the state level--for these practices are breaches as well of the Fifteenth Amendment to the Constitution, and of the Federal laws enacted for its enforcement.

The lastest Federal law that these actions violate is the Voting Rights Act of 1965 (Public Law 89-110), Section 11 (a) of which makes it a Federal crime for anyone to (among other things) fail to tabulate, count, and report the vote of any qualifed voter in any election. But this law will be as meaningless as all the earlier Civil Rights Acts which "protected" voting rights--unless the Federal Government enforces it fully, aggressively, and promptly. It is not enough for the FBI to ask a few questions the day after, and to send another report to Washington. Affirmative Rederal action must be taken before the The k Attorney General ought to seek injunctions prior to the election frauds take place, to ensure that the elections are honest and free. (purusant to Sec. 12 (d) of the Voting Rights Act) whenever there is any ground for bolieving that electoral fraud might take place. And a

run against whites in places where Negroes are a substantial proportion of the population, and where Negro candidacies and voting are unusual.

The presence of Justice Department representatives, FBI agents, Federal Marshalls, or other Federal observers at the polling places at the time of the election would be more useful than any prosecutions after the fact. The mere presence of such Federal officials would probably suffice to ensure fair elections. Should this assumption prove false, the time would perhaps have come to begin thinking about removing the election proceedings from local hands altogether.

Authority already exists for many of these actions. To the extent that it is lacking, explicit statutory authority ought to be sought. And if it is said that adequate staff is lacking for these actions, it is the obligation of the Administration to see to it that a sufficient allocation is obtained for the Civil Rights Division of the Justice Department to guarantee vigorous enforcement of all of the provisions of the Voting Rights Act all over the South. There is no reason why the battle for adequate funds for the enforcement of Congress's laws ought to be any less urgent than that to enact them in the first place.

The Constitution does not say "The right of citizens to vote shall not be denied except when it is too much trouble, or politically inexpedient for the Federal Government to prevent it." The Constitution is unyielding: "The right of the citizens of the United States to vote shall not be denied or abridged by the United States or by any state, on account of race, color, or previous condition of servitude."

The effect of a failure on the part of the Federal Government is predictable. Until now, many Negro Arkansans have maintained their faith that the ballot box is the way to secure social justice. The continued denial of effective suffrage can be expected to erode that faith. And with disillusionment with the political process will come the heightened sense of alienation from American society that prevails in the ghettos of the North. There can be no assurance that, in such

Political Politi

circumstances, the cities of Arkansas will be immune to eruptions of violence such as have stunned the cities of the North.

Time is running out. The Federal Government must demonstrate now, that, nearly a hundred years after the ratification of the Fifteenth Amendment, it is determined to see to it that the right to vote is not made meaningless by frauds, subtle or obvious, such as have been used in last week's election in Arkansas.

October 5, 1965

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March 24, 1966

Miss Joanna P. Edwards
Representative, Legal
Defense and Education Fund,
NAACP
1304 B-Wright Street
Little Rock, Arkansas

Dear Miss Edwards:

I am sorry that I missed you when you came through Memphis on your way to Atlanta. I am sending you today under separate cover the Film - THE LETTER OF THE SPIRIT.

We shall consider that the film is being losned on a 30 day basis, after which you may renew it for another 30 days if you find that you would like to keep it longer.

John W. Spence, our Arkansas representative will be in Little Rock on $\frac{MA}{A}$ Application for the School Desegregation Conference. Perhaps you can arrange to meet him there.

Sincerely,

Jacques E. Wilmore Director, MSR

MSR:JEWilmore:rim MFS:SD MFS:O MFS:C

1304-B Wright Avenue Little Rock, Arkansas March 19, 1966

Mr. Jacques E. Wilmore, Director Memphis Field Office United States Commission On Civil Rights 167 North Main Street Memphis, Tennessee

Mr. Jacques E. Wilmore Dear Jacques,

En route to Little Rock, I stopped over in Memphis to pick up the film and the list of names and addresses, however, your secretary informed me that you were in Missouri. Would you please send me the film and the list.

I wrote John Hope in the Equal Educational Opportunities Office and requested copies of the guidelines, but I am wondering if you have copies in your office. If so, we may call upon you if necessary.

Yours truly

Joanna P. Edwards

F/arh-CRO

The Arkansas Project
Student Nonviolent Coordinating Committee
700 West 9th Street
Little Rock, Arkansas 72201
FR 5 9081

SPECIAL REPORT:
FRAUD IN THE 1965 ARKANSAS
SCHOOL BOARD ELECTIONS

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FORREST CITY

Mr. Truman Bolden and Mrs. Odessa Bradley, the first Negro candidates for school board in Forrest City's history, were defeated by about four to one. Forrest City is 47.1% Negro. The following reports from Negro residents of Ferrest City help explain why this happened.

- 1. Mrs. Evia Pye acted as a representative of one of the candidates at the Ward One polling place, at the old First National Bank Building. She reported two incidents:
- (1) While she was waiting for the voting to end, she witnessed a group of Negroes enter the polling place, and hand their registration cards to one of the election judges. The judge waited until it was after 6:30 p.m., the time the polls close, to tell them that they were at the wrong polling place. By then, it was too late for them to vote at all.
- (2) After 6:30 p.m., she and Mrs. Ford, the other Negro poll-watcher, attempted to enter the polling place, pursuant to Ark. Stat. Ann. 3-1003, to observe the counting of the votes. Although she and Mrs. Ford showed their authorization slips from the candidates, one of the judges, Mr. Wallace Pierfore, told them that his orders were that they were not to be allowed in. They then returned to the Freedom Center on 114 Cox Street, where Mrs. Ford called the County Clerk to complain about this. They were finally admitted to the polling place, but only twenty minutes after the polls closed. This is particularly significant because Ward One is predominately Negro.
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- 6. Mr. Wilbur Roberts was a representative for the candidate inside the Arkansas Power and Light Building polling place. He was told by the judges to take a seat which was located where he was unable to see.

GOULD

In Gould, a town 82% Negro, Mr. A. B. Allen, a Negro, 4 was defeated by Mr. Knox Bitely, by more than three to one. Fraud occurred at each of the three polling places in the school district. At <u>City Hall</u>: Poll-watchers for Mr. Allen maintained a watch outside of the polling place throughout the day. They counted the number of white and of Negro voters who entered the polling place, and made a list of the names and ballot numbers of most of the Negro voters there. A total of 272 persons voted in that polling place. The judges' total, however, comes to 288. Moreover, of the 272 observed, 218 were Negroes, and 54, whites. Yet the judges' outcome for this polling place was: Allen, 150; Bitely, 138. (Incidentally, only 28 whites live in Ward 3. City Hall was the polling place for Ward 3 residents only.)

Also at City Hall, Mrs. Carrie Dilworth, Mr. Allen's representative at the counting of the ballots, reported the following:

(1) Eighteen stubs were found in the ballot box. This is in violation of Arkansas law, which requires that the stubs (which contain both the ballot number and the voter's number) to be placed in a separate, sealed stub box. The stubs were replaced in the ballot box when the

counting was completed.

- (2) Fourteen bad ballots were found, marked with check marks outside the boxes. The judges called the County Clerk, Mr. Goyen, who said that they should be counted anyway. Five were "given" to Allen, and nine to Bitely.
- (3) The judges said that 314 people voted, yet only 288 ballots were counted, and none thrown away.

At the <u>Youth Center</u>: Here, the judges awarded 25 votes to Allen, and 304 to Bitely--a total of 329 votes. Poll-watchers for Mr. Allen, however, counted a total of only 243 voters--30 Negroes, and 213 whites.

At <u>Douglas Store</u>: The judges said that there were 7 votes for Allen, and 120 for Bitely. Yet 12 people who are willing to sign affidavits that they voted for Mr. Allen.

According to Mr. Goyen, the County Clerk, there are a total of 993 eligible voters in the district. Probably no more than about 250 of those voters are whites. If the tally of the poll-watchers is accurate, 267 whites were counted at City Hall and the Youth Center. Most of the 127 voters at the Douglas Store, in addition, were white, consequently it appears likely that more white votes were cast than there were white voters eligible.

More generally, ob servers at more than one polling place reported:

- (1) Many Negroes were being sent to a polling place which was not the one designated for their place of residence. People who lived in the same house were sent to different polling places.
 - (2) Many white people entered the polling places several times.
- (3) Howard Holtoff, head of the Gould City Council, attempted to intimidate Negroes into voting for Bitely. One man was told by Holtoff after he voted that he could go to Mr. Allen if he ever wanted to borrow money again. (The man had not told Mr. Holtoff how he voted.)
- (4) The election judges were taking away the permanent registration slips from Negro voters. Also, the judges would not allow a number

of Negroes to vote until they produced these slips, although other voters were allowed to vote without them.

WEST MEMPHIS

In the West Memphis-Hulbert school district, Negro candidate
Milton Meux received only 166 votes. His two white opponents,
Robert Buck Jr., and O. C. Haley, received 1,608 votes and 209 votes,
respectively. West Memphis is 41.2% Negro. The election was characterized by a large number of missing ballots. A rigidly enforced system
of segregation at the polling place made relatively simple the task of
eliminating the ballots of Negro voters.

- 1. West Memphis SNCC field secretary Vernon Crutchfield reported:
- (1) He witnessed a Sheriff's deputy enforcing segregation on the lines at the polling place. (The segregated lines were depicted in a front page photograph in the West Memphis <u>Evening Times</u> of September 28, 1965.)
- (2) The deputy discriminated against Negro voters by allowing as many as ten white voters into the polling place for every Negro voter.
- 2. Mrs. Bennet reported that she saw election officials telling Negroes whom to vote for.
- 3. Mr. Floyd Peete reported that the ballot boxes were segregated on the basis of race.
- 4. Mr. B. J. Yarbough reported that some Negroes were denied the right to vote because they didn't bring their registration cards to the polling place, while whites were not asked to show registration cards.
- 5. Mr. Amos Jackson reported that he ballots being taken from Negro voters.

Two representatives of the candidates reported irregularities in the count.

1. Mr. Eddie F. Carter, a poll-watcher and representative of Mr. Meux at the West Memphis Junior High School polling place, reported:

- (1) He was not allowed into the polling place at the beginning of the count.
- (2) A ballot box was removed from the polling place before he was allowed to watch the count.
- (3) Almost a thousand ballots are unaccounted for at this polling place. Mr. Carter maintained a watch outside of the polling place from 12:05 p.m. until 6:30 p.m. on election day, and counted 569 Negro voters. He did not keep count of the number of white voters, but estimates that there were about twice as many white voters as Negro voters. Yet when the ballots were counted at this polling place, the official result was given as: Bucks, 366; Meux, 140; Haley, 71; and one bad ballot—a total of 578 votes. The September 28, 1965 Evening Times reported that at 11 a.m., 440 votes had been cast at this polling place. In other words, according to the Evening Times and Mr. Carter's actual count, a total of 1009 votes were cast, exclusive of those cast between 11 a.m., and 12:05 p.m., and not counting any white votes cast after 12:05 p.m. This indicates that a rather massive vote fraud took place at this polling place.
- 2. Mr. R. Anderson Montague, a representative of Mr. Meux at the Dabbs Elementary School polling place, reported that the ballots were counted in two separate rooms simultaneously therein making it impossible for him to observe the counting of all the ballots. A request that another authorized representative be admitted to observe in the second room was denied by the judges.

HELENA

In the election to the Helena-West Helena school district,
Negro candidate Joel Hines was defeated by William B. Stratton, 3,150 to
722. The city of Helena is 55.9% Negro; West Helena is about 53%
Negro. The election was characterized by attempts at indirect intimidation and irregularities in the voting and counting of the ballots.

James Hill, a SNCC field secretary in West Helena, personally witnessed most of the incidents below.

At the Arkansas Street Fire Station:

- (1) Unfamiliar white people were seen entering this polling place to vote in the course of the day. SNCC observers felt it was likely that many of these persons were voting illegally.
- (2) There was an excessive police presence at this polling place, in a heavily Negro neighborhood, such as to amount to an attempt at indirect intimidation of Negro voters.
 - * A policeman sat inside of the polling place throughout the day.
- * During part of the day, a police dog was left unchained and unattended in a police car parked immediately outside the polling place. The windows of the car were left open, and the dog ran back and forth in the car, snarling and barking at voters.
- * Throughout the day, a great number of police cars were stationed in front of the polling place. County Sheriff Hickey and City Sheriff Ross visited the polling place during the day.
- (3) A number of Negro voters were asked to return home to obtain their permanent registration slips. Voters are not required by law to have these slips in order to vote.
- (4) The judges accompanied most Negro voters into the voting boo hs and watched them vote, violating the secre-y of their ballots. At the <u>DeSoto Motel</u>:
- (1) Representatives of the candidates arrived at about 6:20 p.m., ten minutes before the polls were supposed to close, to find that the ballots had already been removed from the boxes, and were separated into two piles.
- (2)A representative of the candidates was told by a judge or clerk that they would have to check with the Sheriff before deciding whether she could be admitted. While they were waiting for word

from the Sheriff, a police car appeared out front, and the officer unrolled a window in front of a police dog inside, and left the dog unattended. Subsequently, the judges and clerks spoke harshly to the representative, and she was too frightened to watch the counting closely.

In West Helena, many election judges were seen moving from one polling place to another during the voting, leading to the suspicion that illegal activities were being coordinated.

CONCLUSIONS

The events recounted above lead to the conclusion that the elections were characterized by: (1) illegal white voting; (2) attempts at harrassing and disqualifying Negro voters through the registration slip requirement; (3) destruction or manipulation of the ballots cast by Negro voters; (4) deliberate misrecording of ballots cast for Negro candidates; (5) segregation; and (6) attempts, direct or indirect, at intimidating Negro voters.

In each of the cities discussed above, a number of Arkansas statutes were violated. Recourse to the state legal process, however,

is generally futile. This is so because these illegal practices do not represent isolated, accidental instances, but a deliberate policy, the purpose of which is to render Negro votes meaningless. This policy has the approval, tacit or outright, and the support, implicit or explicit, of the political and judicial figures who are responsible for enforcing these laws.

The County Board of Election Commissioners, for example, to whom appeal must be made in the first instance, is the same body which appoints the election judges and clerks who were responsible for the frauds in the first place.

Similar problems arise in going to court. The judges are usually either dependent on, or otherwise sympathetic to, the political organization whose representatives have stolen the election. Even were the judges wholly disinterested and unprejudiced, the judicial process would still remain costly, cumbersome, and usually ineffective.

But action can be taken on the Federal level, as well as (or, indeed, instead of) the state level--for these practices are breaches as well of the Fifteenth Amendment to the Constitution, and of the Federal laws enacted for its enforcement.

The lastest Federal law that these actions violate is the Voting Rights Act of 1965 (Public Law 89-110), Section II (a) of which makes it a Federal crime for anyone to (among other things) fail to tabulate, count, and report the vote of any qualifed voter in any election. But this law will be as meaningless as all the earlier Civil Rights Acts which "protected" voting rights—unless the Federal Government enforces it fully, aggressively, and promptly. It is not enough for the FBI to ask a few questions the day after, and to send another report to Washington. Affirmative Federal action must be taken before the frauds take place, to ensure that the elections are honest and free. The k Attorney General ought to seek injunctions prior to the election (purusant to Sec. 12 (d) of the Voting Rights Act) whenever there is any ground for believing that electoral fraud might take place. And a

presumption ought to exist that there will be fraud whereever Negroes run against whites in places where Negroes are a substantial proportion of the population, and where Negro candidacies and voting are unusual.

The presence of Justice Department representatives, FBI agents, Federal Marshalls, or other Federal observers at the polling places at the time of the election would be more useful than any prosecutions after the fact. The mere presence of such Federal officials would probably suffice to ensure fair elections. Should this assumption prove false, the time would perhaps have come to begin thinking about removing the election proceedings from local hands altogether.

Authority already exists for many of these actions. To the extent that it is lacking, explicit statutory authority ought to be sought. And if it is said that adequate staff is lacking for these actions, it is the obligation of the Administration to see to it that a sufficient allocation is obtained for the Civil Rights Division of the Justice Department to guarantee vigorous enforcement of all of the provisions of the Voting Rights Act all over the South. There is no reason why the battle for adequate funds for the enforcement of Congress's laws ought to be any less urgent than that to enact them in the first place.

The Constitution does not say "The right of citizens to vote shall not be denied except when it is too much trouble, or politically inexpedient for the Federal Government to prevent it." The Constitution is unyielding: "The right of the citizens of the United States to vote shall not be denied or abridged by the United States or by any state, on account of race, color, or previous condition of servitude."

The effect of a failure on the part of the Federal Government is predictable. Until now, many Negro Arkansans have maintained their faith that the ballot box is the way to secure social justice. The continued denial of effective suffrage can be expected to erode that faith. And with disillusionment with the political process will come the heightened sense of alienation from American society that prevails in the ghettos of the North. There can be no assurance that, in such

of violence such as have stunned the cities of the North.

Time is running out. The Federal Government must demonstrate now, that, nearly a hundred years after the ratification of the Fifteenth Amendment, it is determined to see to it that the right to vote is not made meaningless by frauds, subtle or obvious, such as have been used in last week's election in Arkansas.

October 5, 1965