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HU021



*Aboard Air Force One*

July 31, 1992  
(En route Washington, D.C.)

Dear Al:

After receiving yesterday's report from the Presidential Task Force on Los Angeles Recovery, I called both Governor Wilson and Mayor Bradley. Both feel the Federal effort is going well and Tom Bradley in particular sang your praises. I asked both if either had any suggestions on how we could do a better job, but neither felt the task force had been remiss in any way. So, the bottom line is well done and keep up the good work.

Thanks.

Sincerely,

A handwritten signature in cursive script, appearing to read "Alfred A. DelliBovi".

The Honorable Alfred A. DelliBovi  
Deputy Secretary  
U.S. Department of Housing and Urban  
Development  
350 South Figueroa Street  
6th Floor  
Los Angeles, California 90071

920803





**PRESIDENTIAL TASK FORCE ON LOS ANGELES RECOVERY**

David Kearns, Co-Chair  
Deputy Secretary  
U.S. Department of Education

July 30, 1992

David Beightol  
Executive Director

Al DelliBovi, Co-Chair  
Deputy Secretary  
U.S. Department of Housing  
and Urban Development

President George Bush  
The White House  
Washington, DC 20500

Dear Mr. President:

We are pleased to submit for your review the summary of accomplishments of the Presidential Task Force on Recovery in Los Angeles, and recommendations for a Federal action plan to support the rebuilding efforts of the people of Los Angeles.

The actions of the Presidential Task Force to date have provided the groundwork for future cooperation that will be necessary for this effort to succeed. We are impressed by the extent of agreement on where to go from here -- this document reflects the ideas of participating agencies with input from State, county, and local officials.

We thank you for the opportunity to serve you and our country on a matter of such national importance. We stand ready to respond however you direct.

Sincerely,

Alfred A. DelliBovi  
Deputy Secretary  
U.S. Department of Housing  
and Urban Development

David T. Kearns  
Deputy Secretary  
U.S. Department of Education



THE WHITE HOUSE  
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**PRESIDENTIAL TASK FORCE ON RECOVERY**  
**IN LOS ANGELES**

**ACTION PLAN**



Introduction & Mission

INTRODUCTION AND MISSION

In response to the riots in Los Angeles area in early May, you ordered us to convene immediately a Task Force to coordinate and expedite Federal support to state, county, and local authorities in the recovery effort. A great deal of progress has been made to date, and we are now approaching a crucial juncture in the rebirth of this city.

The recovery effort is entering a third phase, requiring the Federal government to review its role and redirect its efforts. The first phase was the re-establishment of law and order-- Federal assistance was immediately dispatched to augment local law enforcement efforts, and the Department of Justice began an investigation into potential violations of the civil rights of Mr. Rodney King. The second phase was the expedited delivery of emergency services--following your declaration of the region as a Federal disaster area, you immediately directed the Task Force to help state, county and local officials deliver critical assistance.

We believe that progress in meeting these first two objectives has been satisfactory. The Task Force set new records in responsiveness, and established a new standard of coordination among Federal, state, county, and local agencies. As a result of this unprecedented cooperation, we were better able to achieve your directives to remove bureaucratic barriers and expedite Federal resources to help the people of Los Angeles (see Appendix A). Mayor Bradley has said that the action of the Task Force operation was the most responsive from Federal government he has seen in all his years in government. We must now consider how the Federal government can contribute to the long-term economic recovery of these communities and bring opportunity into these neighborhoods.

In our May 12 progress report to you, we indicated that we would reconvene the Task Force in six weeks to measure the progress of relief efforts and to make recommendations for a longer-term strategy for urban recovery in the Los Angeles area. The Task Force met June 23-25, and conducted a series of meetings with state, county, and community leaders to measure our progress and to ensure their input on actions the Federal government should take as we enter this third phase (see Appendix B). The Action Plan that follows is based upon their recommendations and those of the Federal agency representatives serving on the Task Force.

We make these recommendations in the spirit of Federalism that has governed our role thus far. The Federal government should not dictate the course of the recovery effort. Rather, our mission remains to work with all levels of government, as well as the private sector and community based organizations, to expedite Federal services and to leverage their own activities. We have been careful to coordinate our efforts with our counterparts and our support will continue in this context. The solutions to

these urban problems must evolve from the communities themselves, and the Federal government should be responsive to their initiatives for renewal.

It is clear that these citizens want to break the cycle of crime, dependency, poverty, and lack of education that was pervasive before the riots. We have found both a genuine desire to rebuild and a consensus on necessary next steps. You summarized the conditions for many in Los Angeles, saying, "The American Dream is hindered by too many obstacles: unsafe cities, slow economic growth, an out-of-date education system, and dependency-creating government programs." The residents of Los Angeles are ready to work with the federal, state, and local governments to rebuild their communities by moving ahead in four key areas:

- \* education and job training,
- \* growth, jobs, and opportunity,
- \* equity and ownership, and
- \* safe neighborhoods

Our mission is to help the people of Los Angeles reach their goals. We will do so by continuing to work with state, county and local governments to expedite federal resources and to help make positive changes in these areas a reality. We must direct our efforts to break down the barriers to the American Dream, and to play a new role in breaking the cycle of dependency.

This strategy reflects this mission and your Administration's commitment to the people of Los Angeles. Our strategy is to expedite Federal support for Los Angeles communities around these four key elements of recovery, and to augment the programs and services already being developed and implemented in Los Angeles with five new initiatives.



Immediate Actions and  
Executive Order



**IMMEDIATE ACTIONS**

We have identified five new actions to assist the people of Los Angeles as they continue to rebuild their neighborhoods, businesses, and lives. These are initiatives that should be integrated with existing services and programs under development to form a comprehensive urban strategy for Los Angeles.

We recommend a six point plan to assist the people of Los Angeles in their crusade to rebuild their communities.

**1. Neighborhood Opportunity Centers**

We recommend that Federal agencies work with state, county, and local officials to create locally based Neighborhood Opportunity Centers (NOCs), to maintain one stop shopping, cut red tape, and facilitate Federal/state/local cooperation.

**2. Business Investment Incentives**

In response to the unique circumstances of this disaster, we recommend that the Small Business Administration consider offering one-time, special incentives in new small business start-up loans, deferring repayment for up to 15 months for certain businesses investing in these communities that meet necessary credit requirements.

**3. A New Role for the Defense Industry**

We recommend that the Department of Commerce administer \$5.6 million to provide opportunities to redirect Los Angeles area defense contractors to domestic applications, encouraging innovation, diversity, and job creation.

**4. Career Academies**

We recommend that the Department of Defense work with the Department of Education, the Department of Energy, and local school officials to create Career Academies, utilizing the Junior ROTC and Academy Career Training Program to provide leadership training, vocational and technical skills, and intense academic instruction.

**5. Regulatory Relief**

We recommend that the Federal Task Force work with state, county, and local authorities to coordinate regulatory relief, to cut through red tape, and to facilitate technical assistance in order to maximize the impact of Federal dollars.

**6. A Coordinated Strategy to Support Los Angeles**

We recommend that you direct that these initiatives be integrated with existing programs and services, and that all Federal agencies coordinate their support of local efforts in an integrated strategy. We further recommend that you direct the Task Force to continue operation for at least another four months to coordinate this strategy.



Strategy Summary



STRATEGY SUMMARY

The Task Force's recommended strategy is to target Federal resources and initiatives toward achieving the objectives of better education and job training; more growth, jobs, and opportunity; increased equity and ownership; and safer neighborhoods.

Specifically, we are asking Federal agencies to work with state, county and local government to implement each of the following initiatives:

o Education and Job Training:

- 1 - Career Academies
- 2 - Workforce Training Centers
- 3 - Summer jobs
- 4 - AMERICA 2000

o Growth, Jobs, and Opportunity:

- 5 - Business investment incentives
- 6 - A New role for the defense industry
- 7 - Growth stimuli
- 8 - Start-up capital
- 9 - Entrepreneur training and services
- 10- Enterprise Zones

o Equity and Ownership:

- 11- Home ownership
- 12- Welfare reform
- 13- More choices of schools

o Safe Neighborhoods:

- 14- Weed and Seed
- 15- Enforcement assistance
- 16- Community services

To expedite the delivery of Federal services and to coordinate interaction with state, county, and local governments the Federal Task Force will establish and coordinate:

- 17- Neighborhood Opportunity Centers
- 18- Regulatory Relief

**GROWTH, JOBS, AND OPPORTUNITY**

Economic growth and diversity in these areas has stagnated, and without it these citizens will continue to have little stake in their community, and the cycle of dependency and hopelessness will continue. The Federal government must take steps to encourage investment and help spark an economic revival that is the key to independence. The strategy must include incentives to draw external business investment into these depressed communities, as well as services that nurture the largely untapped entrepreneurial spirit that already exists within. The key components of this strategy are:

- Business investment incentives
- A new role for the defense industry
- Growth stimuli
- Start-up capital
- Entrepreneur training and services
- Enterprise Zones

**NEW INITIATIVES:****\* Business Investment Incentives**

We recommend that, in response to the unique circumstances of this disaster, the Small Business Administration consider offering one-time, special incentives in new small business start-up loans, deferring repayment for up to 15 months for certain businesses investing in these communities that meet necessary credit requirements. These loans will enhance the private sector's ability to provide employment opportunities, growth, and self sufficiency for thousands of unemployed residents.

**\* A New Role for the Defense Industry**

The Administration recognizes the important role of the defense industry in Southern California, and its impact upon the economy in Los Angeles County. Consequently, the Department of Commerce will administer \$5.6 million to provide opportunities to redirect Los Angeles area defense contractors to domestic applications, encouraging innovation, diversity, and job creation. Specifically, the defense conversion package will dedicate:

- \$675,000 to support the Los Angeles Aerospace High Tech Council to promote domestic applications of aerospace technology;
- \$900,000 to support the Los Angeles Technology Resource Center to form a venture capital fund for individuals formerly in the defense industry who may have been laid off or had contracts expire; and
- \$4 million to create a Revolving Loan Fund for small businesses affected by defense cuts who want to diversify into non-military ventures.

In addition, we concur with the decision to continue operation of the Los Angeles Air Force Base. This facility provides thousands of local jobs and is a major contributor to the local economy. We are pleased that present plans call for the continued operation of this facility.

**\* Growth stimuli**

In addition to providing incentives for business investment within these communities, we recommend that Federal agencies work with the city and county of Los Angeles to implement a broad-based growth package to bring enhanced trade to these depressed communities and to restore the 10,000 businesses and countless jobs lost as a result of the riots.

Specifically, the Department of Commerce will administer \$1.5 million to help the city's efforts to rejuvenate the tourist industry; \$3 million to assist the coordination of private sector recovery efforts through REBUILD LA; and the aforementioned \$5.6 million to help make LA businesses related to the defense industry more diverse, to meet new demands as defense contracting slows, and to prevent related unemployment. In addition, the Department of Commerce will provide \$1.5 million to the City of Redondo Beach to aide in the reconstruction of the Horseshoe Pier, a major source of tourism revenue and employment.

As part of this growth package, we recommend that the Department of Transportation work with local officials, including the City of Los Angeles' Community Redevelopment Agency and the Los Angeles County Transportation Commission, to accelerate construction projects in the impacted areas and to assist in the development of transit/growth corridors to serve these communities.

In addition, the Department of Transportation is deferring Los Angeles transit grant funding requirements to allow \$95 million in local money to be redirected to immediate transit needs.

To support the development of local growth strategies, the Department of Housing and Urban Development will award up to \$4 million of Technical Assistance program funds. These funds can be used by city officials throughout Los Angeles County to help finance economic planning.



**\* Start-up capital**

The Task Force has been told repeatedly that a major impediment to small business development and growth is the apparent unavailability of capital for new businesses. In response to this demand, we recommend that Federal banking regulators take necessary measures to **expand the availability of capital** for minorities and first-time businesses. Specifically, Federal banking regulatory agencies will work with the City of Los Angeles to support the creation of a multi-bank community development corporation to provide equity investments, loans, and technical assistance to new small businesses.

In addition, the Federal Reserve Bank of San Francisco is preparing a comprehensive credit needs assessment in the Los Angeles area to determine what financing is most needed to generate new businesses. The study will also tie together lending institutions with community based organizations to identify worthy borrowers and projects as well as identify Federal, state, and local programs that can augment their lending initiatives.

To increase the availability of capital and to support minority banks, the Department of Energy has begun to deposit \$22 million in Los Angeles area minority-owned banks to allow for the creation of community loan funds, giving new lending power and latitude to institutions willing to invest in the untapped entrepreneurial spirit.

Finally, SBA Micro-Loans (up to \$25,000) and Small Loans (up to \$50,000) will be made available to provide low-interest start-up capital for small business ventures.

**\* Entrepreneur training and services**

It is clear to the Task Force that the entrepreneurial spirit is alive and well throughout Los Angeles County. To encourage and nurture this spirit, the Department of Commerce will work with the Small Business Administration, HUD, the Department of Energy, and the Department of Labor, alongside community leaders, to coordinate the delivery of Federal services to promote business development and entrepreneurship.

The Department of Commerce will take the lead in the development of a Commerce Resource Center which would create a one-stop-shop for business development services for inner city businesses and individuals who want to know about Federal, state, city and community programs. Modeled after the Department of Commerce's Trade Information Center, the resource center would be staffed by a number of specialists familiar with public and private resources to assist businesses. Among other Federal service providers, the Minority Business Development Agency will deploy management and technical assistance specialists from Business Development Centers to support this outreach.

These centers would coordinate Federal programs that provide expanded technical and management training, business mentoring partnerships, marketing counseling, loan application assistance, and other services that would help to foster this reservoir of entrepreneurial talent.

To help educate entrepreneurs in the skills essential for commercial success, the Department of Commerce will work with HUD to develop a series of Entrepreneurship Roundtables with follow-up sessions on topics identified by inner city business leaders and business associations. The program will link local experts with inner city businesses to help give up-and-coming businesspersons the skills they need to compete.

To further encourage inner city business development, the Department of Commerce will work with local companies to identify ways to expand procurement opportunities for existing inner city businesses. During the next 90 days, the Department of Commerce will explore the feasibility of a Business Matchmakers Roundtable to bring potential equipment and service providers face to face with potential buyers.

In addition, the Department of Commerce will continue to work with REBUILD LA (RLA) to develop RLA's Urban Leadership Institute that would provide leadership training and skills for an emerging corps of inner-city community leaders.

#### INITIATIVES BEFORE CONGRESS

##### **\* Enterprise Zones**

Your Enterprise Zone proposal is a critical component of any coordinated effort to revitalize these communities. All communities that meet defined criteria will be eligible to take advantage of a combination of capital gains tax exclusions and other investor and individual tax exemptions that will help create a dynamic local economy in which residents participate as entrepreneurs, customers, and employees.

The Task Force has found overwhelming support for this initiative--Enterprise Zones are consistently supported as the primary catalysts to growth, jobs, and opportunity. We recommend that the Administration continue to urge Congress to pass this legislation and to include as many Los Angeles area communities as possible.



Equity and Ownership



### EQUITY AND OWNERSHIP

The Administration's strategy is to help give residents of riot-torn areas a stake in their lives and in their community. The objective is to empower these citizens, to encourage personal responsibility, and with it, pride and respect in oneself, in others, and in the community. The key components of this strategy are:

- Home ownership
- Welfare reform
- More choices of schools

### NEW RESOURCES FROM EXISTING SERVICES

#### **\* Home ownership**

Your HOPE initiative is the centerpiece of this strategy, with the goal of offering more private home ownership to families in targeted communities. All Federal, state, and city-owned public housing facilities are eligible for this long-term plan to encourage ownership and responsibility. We recommend that HUD continue to work with state and local officials and housing authorities to bring this important program to the areas that need it the most.

Housing owned by HUD and other agencies will be available for private ownership. HUD will provide counseling and mortgage support for first-time homebuyers. Section 8 rental support and Elderly Housing programs are being revised to give those that are not yet ready to own a home as much autonomy as possible.

#### **\* Welfare reform**

Your welfare reform initiative provides communities with the opportunity to assist the transfer of residents from the welfare rolls to self-supporting employment. We recommend that the Department of Health and Human Services continue to take the lead in this initiative with renewed vigor, working with state health-care officials to provide waivers and regulatory flexibility to the states as laboratories for welfare reform.

### INITIATIVES BEFORE CONGRESS

#### **\* More Choices of schools**

Your GI Bill for Children, currently before Congress, seeks to give parents greater control and responsibility over the education of their children, and to give them the same opportunities for education that wealthy families enjoy. Cities that apply for this program will allow low- and middle-income families to receive \$1,000 to support their child's education and to spend it at any legitimate institution--public, private, or religious. While this is an integral part of your education strategy, it is an important tool to empower families who have little independence.



Safe Neighborhoods



### SAFE NEIGHBORHOODS

Citizens have the right to safe neighborhoods. Without an ordered society that respects law, we will never bring about liberty or opportunity. This year, both before and after the riots, extensive Federal law enforcement resources have been directed toward the Los Angeles area. To augment the existing complement of Federal, state, county, and local law enforcement agencies in the area, the Department of Justice has coordinated the assignment of hundreds of Federal agents to restore law and order and to make the streets safe.

The key components to this strategy are:

- Weed and Seed
  - Increased enforcement assistance
  - Expanded community services

### NEW RESOURCES FROM EXISTING SERVICES

#### \* **Weed and Seed**

We recommend that the Department of Justice vigorously continue to implement the announced **Weed and Seed** package of \$19 million. Specifically, the Department of Justice has dedicated \$1 million and hundreds of Federal agents to work with local officials and resident groups to weed the most troubled neighborhoods of the criminal element and replace it with Federal services that alter the conditions that create a breeding ground for drugs and crime. This program will include extensive community policing, built upon a strong, trusting relationship between the police and neighborhood residents. The law enforcement resources will be coordinated with state and local efforts to complement existing programs and to form task forces.

That will not be the extent of the law and order component. The Weed and Seed team has identified other Federal programs that prevent lawlessness from returning after the neighborhood has been "weeded." Reflecting the needs of the community, programs such as expanded drug prevention programs, Safe Haven after-hours schools, and job placement services are designed to prevent crime from again taking hold of these neighborhoods.

The Department of Health and Human Services' Head Start Family Service Centers and Community Health Centers will be substantially increased.

HUD will make Drug Elimination Grants and Youth Sports Program Grants available to Weed and Seed communities and implement the new Step Up job training program for use on Davis-Bacon covered construction.

The Department of Agriculture is working to ensure that more people who are eligible for food/nutrition assistance programs receive benefits. Programs will include the National School Lunch/School Breakfast, Summer Food Service Program, Child and Adult Care Feeding, and Women, Infants and Children.

In addition, the Department of Justice's Community Relations Service (CRS) will continue to work with community groups and leaders to help resolve issues and conflicts within the community or with law enforcement officials to avoid possible confrontations before they escalate out of control.



Community Liaison



### COMMUNITY LIAISON

The Task Force Headquarters will continue to operate as long as it is needed. We recommend that the Task Force continue to operate for at least another four months to coordinate Federal assistance to the recovery effort. The Task Force HQ will serve as the center for community leaders and organizations, in particular REBUILD LA (RLA), to access Federal services and programs to help them achieve their objectives. The Task Force will serve as the primary liaison between state and local officials and Washington to respond to the needs of Los Angeles. The phase-out of the Disaster Assistance Centers will not be the end of Federal assistance, but will mark a new chapter in our recovery efforts.

#### \* Regulatory Relief

The Task Force has learned first hand about the benefits of cutting red-tape.

Time and again we have learned of proposed local initiatives that have been thwarted by Federal regulations. Our state, county, and local counterparts have asked for a means of regulatory review and flexibility. As a result, we recommend that you order the Task Force to solicit local proposals for regulatory relief and ensure that they are quickly acted upon. The Task Force will seek to cut through red tape and facilitate technical assistance in order to maximize the impact of Federal dollars.

#### \* Neighborhood Opportunity Centers

We recommend that you direct Federal agencies, in conjunction with state, county, and local officials, to create locally based **Neighborhood Opportunity Centers** (NOCs). These NOCs will continue to provide one stop shopping, cut red tape, and facilitate Federal/state/local cooperation. These were the concepts behind the Disaster Application Centers (DACs) that proved to be so effective during the emergency services operation will continue into the next phase of renewal. By working with community based organizations and in many cases utilizing existing facilities, the Administration will expedite the delivery of Federal programs and services designed to help communities reach each objective. The goal is to make government more accessible to citizens and responsive to their requests.



Accomplishments



## SUMMARY OF ACCOMPLISHMENTS

July 28, 1992

The Administration's efforts to provide Federal relief aid to individuals, families, communities, and businesses affected during the recent riots have three goals:

- \* To provide emergency Federal assistance to individuals and families, while rebuilding communities and businesses;
- \* To increase access to existing Federal assistance to those in need; and,
- \* To expedite requests for existing Federal assistance by eliminating cumbersome red-tape.

Federal relief aid available to the City and County of Los Angeles is expected to exceed \$1.2 billion in total. Of this, the major components are an expected \$300 million in FEMA disaster relief loans, \$300 million in SBA disaster loans, and \$600 million made available from the Federal Home Loan Banking System. In addition, all other Federal agencies have been targeting and expediting the provision of resources through dozens of other programs and services to the affected areas of Los Angeles. The Dire Emergency Supplemental Appropriations (\$600 million) for disaster assistance was passed by Congress on June 18, 1992 and signed by the President June 22, 1992. The passage of this bill will help to ensure that disaster assistance resources are available to all in the Los Angeles area who qualify. Highlights include:

- \* \$300 million for FEMA Disaster Assistance.
- \* \$195 million in subsidy and related budget authority to provide \$350 to \$500 million for SBA disaster loans.
- \* \$500 million for summer youth employment. \$100 million will be targeted to the 75 largest cities and \$400 million will be distributed according to the existing formula. Of the \$100 million, approximately \$9.7 million will be distributed to the City of Los Angeles and over \$900,000 will be distributed to the City of Long Beach. Of the \$400 million, over \$14 million will be

**SUMMARY OF ACCOMPLISHMENTS**  
JULY 28  
PAGE 2

available to the eight Service Delivery Areas which serve all of Los Angeles County. These additional resources, totalling almost \$25 million, when added to the prior funding exceeding \$21 million, bring the total funds available to serve youth in Los Angeles County to \$46 million. Funds are to be made available by June 30.

- \* \$72 million of subsidy and related budget authority will fund \$1.45 billion of guaranteed loans for the Small Business Administration 7(a) loan program.

The following is a summary of the accomplishments of each of the member agencies of the Presidential Task Force on Los Angeles Recovery.



SUMMARY OF ACCOMPLISHMENTS

JULY 28  
PAGE 3

FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA)

In the eleven weeks since the opening of the Disaster Application Centers, \$68.1 million in Presidential Disaster funds has been made available to local governments and individuals affected by the disaster.

Disaster Application Centers (DACs):

Twelve Disaster Application Centers have opened in Los Angeles County. Seven of these Centers opened on May 8, less than a week after the President's Declaration. Each DAC is a one-stop shopping center that allows disaster victims access to all of the Federal, State, and local government and voluntary agency assistance programs and services. A toll-free teleregistration service was also established that allowed individuals to apply for assistance by telephone. As of July 22, there have been 2,719 teleregistrations and 23,267 registrations at the DACs.

Three DACs (Hollywood, Kedren and Pico Union) have closed COB Friday, July 17, 1992. The four DAC centers still open are Ambassador, Harvard, Compton and Crenshaw.

Mortgage Rental Assistance Program:

FEMA implemented the Mortgage and Rental Assistance Program on May 18. This program provides for the payment of mortgage or rental costs for a period of up to 18 months for persons who suffered a financial hardship as a result of the disaster. FEMA has expedited this process, which normally takes 90 days, to 10 days for the first payment to be sent out. As of July 21, 2,442 applicants have been assisted in the amount of \$6,831,482.

Disaster Unemployment Assistance:

A total of 3,000 individuals have been determined to be eligible for Disaster Unemployment Assistance (DUA) and \$1,820,000 in benefits have been provided.

Personnel:

Over two hundred local residents have been hired to assist in the recovery effort. Almost half of these personnel were recruited for bi-lingual skills.

SUMMARY OF ACCOMPLISHMENTS  
JULY 28  
PAGE 4

Public Information:

FEMA PIO's have gone beyond the normal media sources and have aggressively sought out those that speak directly to local communities. FEMA press releases have been translated into Korean and Spanish. Bi-lingual staff have participated in television and radio broadcasts aimed at specific ethnic groups. In an innovative approach, the PIO staff originated live broadcasts directly from the Disaster Application Centers.

Outreach:

A grass roots Outreach Program has been implemented to work through local community groups, churches, schools, and organizations to reach distinct ethnic populations. Over 390,000 flyers, written in English, Spanish, Korean, Chinese, and Vietnamese, have been circulated throughout the affected area.

Crisis Counseling:

On May 16, FEMA made available \$1 million to the County Department of Mental Health for the Immediate Crisis Counseling Assistance Program. An additional \$3.1 million has been made available for this program.

Individual Family Grants (IFG):

IFGs are available as a source of last resort after applicants have applied for all other programs. Up to \$11,500 is available to both homeowners and renters for the replacement of necessary household goods. Grants may also be used to cover disaster related medical expenses, transportation and funeral expenses. To date, 405 applicants have received assistance in the amount of \$2,207,281.

Public Assistance:

FEMA has advanced fifty percent of the estimated eligible costs for protective measures and mutual aid undertaken by local jurisdictions during the disaster. This amounts to approximately \$64 million. Seven teams consisting of FEMA, State, and local government inspectors are currently conducting damage surveys throughout the affected area.



SUMMARY OF ACCOMPLISHMENTS  
JULY 28  
PAGE 5

Expediting Recovery of Tax Returns:

The Internal Revenue Service is providing representatives at each Disaster Assistance Center to help recover from IRS headquarters copies of tax returns that are missing or were destroyed.

Rebuilding Military Enlistment Processing Center:

The largest military enlistment processing center in the nation, which burned during the recent riots, was located in South Central Los Angeles. The Department of Defense (DOD) is committed to resuming full operation and maintaining this military enlistment processing center in Los Angeles.

FEDERAL HOME LOAN FINANCE BOARDS

Under the Community Investment Program (CIP, the Federal Home Loan Bank system is making \$600 million available in loans to financial institutions at favorable interest rates to finance low-income housing projects and commercial and economic development activities.

DEPARTMENT OF AGRICULTURE

The Emergency Food Assistance Program (TEFAP):

Food banks in the affected area reportedly served over 150,000 families as a result of the unrest. USDA provided \$2.3 million in emergency commodities, including infant formula, infant cereal, non-fat dry milk, fresh fruit, rice, beans, green beans, canned tuna, and mesa flour. FNS, working with private producers and suppliers, assisted in arranging for donations of approximately 500,000 pounds of fresh produce. Outreach efforts on the availability of commodities were coordinated through local agencies, local media and by private organizations and groups.

USDA was instrumental in convincing the local food bank of the need to implement an expedited emergency procedure for the benefit of organizations evincing immediate need. Previously, applicant organizations were required to wait for a month, in some cases, depending on when the board/committee met (once a month) to consider approvals for participations. While the implementation of this expedited service was a "one shot deal", it resulted in two food pantries being able to get food for distribution to needy families/individuals while awaiting approval by the board. Those

SUMMARY OF ACCOMPLISHMENTS  
JULY 28  
PAGE 6

two food pantries have now been approved.

(Note: These commodities were provided under the emergency authorities of the section 32 program. These authorities are separate from TEFAP and funded from a different source.)  
Summer Food Service Program:

USDA provided meals for 11,000 children under the age of 18 as part of the Getting Busy Rally, sponsored by the Los Angeles County Department of Parks and Recreation. The aim of "Getting Busy" was to inform Los Angeles children about the dangers of drugs and alcohol. Over half the children who attended the summer event were from areas most affected by the riots. The event was held at the Los Angeles County Sports Arena.

Community Relations:

USDA staff met with a representative of United in Service to America, an organization involved in facilitating food distribution through community groups. The newly proposed food bank operation would include those organizations feeling left out of the loop and will help to ensure that all affected communities are served.

Food Stamp Program:

The Food and Nutrition Service (FNS) implemented certain emergency provisions of the Food Stamp Act for victims of the civil unrest who lost earned income and/or food. This includes existing food stamp recipients, and others who are able to show a riot-related loss of income or food. These benefits were available through the middle of July. USDA further streamlined this process by adding a provision that allowed the SSI recipients to use a reply form to apply by mail for food replacement rather than applying in person. USDA mailed request forms to nearly 114,000 SSI recipients in key disaster areas.

FNS worked closely with county and city governments and private groups to produce and distribute public service announcements via radio, TV and print media that provide information regarding the availability of the extended benefits.

USDA on June 23, 1992, established a hotline for SSI recipients who may have been entitled to emergency food stamps. More than 2,600 calls were received ranging from general inquiries to "thank you for thinking of us." The hot line was discontinued on July 15.

Negotiated Settlement:

USDA assigned six of its' Food and Nutrition Service's Western

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Regional Office employees to review disaster related foods stamp cases. There were 133 cases reviewed (71 certified; and 62 denied).

Overall, the review was very successful in determining how well the County is applying the settlement provisions.

Women, Infants and Children (WIC) Program:

WIC caseloads in the affected areas was increased by 16,000 during the month of May. April participation was 174,662. In May, 190,662 participants were served. This increase followed an outreach effort by FNS and the State agency staff using media announcements. Innovative means of reaching an expanded population included extending WIC clinic operating hours and the establishment of a special clinic for the Korean Community.

The California Department of Health Services has released new FY 92/93 caseload figures. An additional 6,100 caseload has been allocated to Los Angeles County. In the near future we will identify specific caseload allocations (and/or participation) for each clinic site located within the Weed and Seed areas.

Summer Jobs/Urban Greening:

The USDA \$11.8 million jobs and grants package announced on Thursday, June 25th is off to a good start.

The two-part package consists of (1) 550 summer jobs in Southern California's National Forests; and (2) grants to community based organizations to both establish and maintain urban gardens and forest and to train people for job opportunities in those areas. To date, 1,600 applications for employment in the National Forests have been received and evaluated. More than 472 people have been hired. Hiring should be completed by the end of July.

- The job categories filled are -- supervisors, clerical, firefighters, skilled/technical, and crew members.
- Negotiations with General Services Administration (GSA) to provide vehicles (buses, vans and trucks) for the transportation of workers to various job sites have been completed and the requested vehicles are being provided.

DEPARTMENT OF COMMERCE



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Economic Development Administration

The Department of Commerce presented two EDA grant awards directed towards the LA recovery effort. The presentation was conducted at City Hall with Mayor Bradley and representatives from the LA Convention and Visitors Bureau and Rebuild LA participating.

The Commerce Department, through EDA, is providing \$1.5 million to the Los Angeles Convention and Visitors Bureau to help rebuild the area's tourism industry. Tourism, the second largest industry in the area, employs 360,000 people -- 80 percent of whom are minorities.

The second award was for \$3 million to "Rebuild LA" for organizational expenses incurred in developing a strategy and coordinating activities in the affected communities.

Additionally, \$5.6 million in grants have been invited to help make Los Angeles businesses related to the defense industry more diverse, to meet new demands as the defense contracting slows, and to prevent related unemployment.

Minority Business Development Agency

As of Wednesday, July 22, 1992, our Minority Business Developments Centers (LA MBDC I & MBDC II) had submitted 334 completed loan applications to the SBA for approval, for a total dollar value of \$37,677,763. In addition, 734 loan applications are still in the process of being completed, an estimated dollar value of \$57,090,922.

As of Thursday, July 16, 1992, sixty-eight (68) loan applications had been approved by the SBA, for a total dollar value of \$3,694,500. It appears that the hard work being performed by both our MBDCs in assisting disaster victims is now coming to fruition, with approved loans being reported by the Small Business Administration.

In preparing the best possible product, our MBDCs have been working very close with the SBA in submitting complete loan applications.

Our MBDCs are still experiencing some difficulty, in that some applicants do not keep their appointments, or do not return to the MBDCs with appropriate information requested by our centers in order to finalize their applications. Our MBDCs are forecasting the many potential applicants will not receive assistance for this primary reason.

On Saturday, July 11, MBDA and the Los Angeles MBDC II participated

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in the Business Fair sponsored by the City of Los Angeles and provided information to applicants seeking assistance, including non-English speaking individuals. Attendance to the Business Fair was not as large as was expected.

MBDA and the MBDCs continue to advocate disaster loan application assistance to the minority business community by contacting various business organizations, as well as the Hispanic Consulates in Los Angeles areas.

MBDC I and MBDC II:

MBDA has assisted numerous minority business enterprises in Los Angeles primarily through two Minority Business Development Centers (MBDC) located in Los Angeles. All client fees have been waived through contractual modification on all assistance provided to the victims.

In an innovative effort to further assist the business needs of minority business owners, MBDA and the City of Los Angeles signed a Memorandum of Understanding (MOU). This establishes a six month program that operates in conjunction with the City's Office of Economic Development.

DEPARTMENT OF EDUCATION

Expediting Education Grants:

The Department of Education is expediting distribution of \$1.2 billion in formula grants for educational training and assistance to the State of California.

Answering Student Financial Aid Inquiries:

The Department of Education has set up an information desk at the Federal Student Aid Information Center to handle inquiries from Los Angeles students on how to apply for aid, and how to reflect loss or income due to the disturbances. ED has also delayed by one month the deadline for receipt of Pell Grant applications from students in the affected area.

Weed and Seed:

Funding in the amount of \$2 million has been provided by the Department of Education for the use of "Weed and Seed."

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Vocational and Adult Education Funds:

Initial discussions have been held regarding educational training particularly in the areas of Vocational and Adult Education.

DEPARTMENT OF ENERGY

New Capital for Minority Banks

On June 1, 1992, Secretary Watkins visited Los Angeles to announce the expansion of DOE's Minority Banking Program, through which \$22 million derived from the Petroleum Overcharge Violation Escrow Fund will be deposited into Los Angeles area minority-owned banks to help rebuild the community.

Rebuilding L.A. with Energy Efficiency

DOE has established an information "hot-line" in the Los Angeles area for information on technology for reconstructing buildings with a higher degree of energy efficiency and conservation. The hot-line, which is staffed to handle inquiries in both English and Spanish, can be reached by dialing 1-800-DIAL-DOE. It provides access to building efficiency technicians in DOE's Lawrence Berkeley Laboratory and San Francisco field office.

Education/Training/Small Manufacturing Academies

DOE is supporting the efforts of regional utilities, including Southern California Edison, Los Angeles Department of Water and Power, and Southern California Gas, to develop centers that would provide regional youth with job training, GED's, and employment in small manufacturing or service companies on site. The first of these will be initiated in Compton this year. DOE will contribute program funds, technical assistance, and surplus equipment.

Minority Small Businesses - Recycling

DOE has formed a partnership between its Sandia and Lawrence Livermore National Laboratories and the California Integrated Waste Management Board to assist minority businesses in entering the recycled materials manufacturing market. This activity is a long-



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term effort designed to create minority business and job opportunities in a business sector with high potential for future growth.

HEALTH AND HUMAN SERVICES

Weed and Seed

HHS is providing \$7 million to Los Angeles for "seed" activities. Under this umbrella funding, all six Community Health Centers will receive a total of \$2 million to enhance their outreach, transportation, translation, and summer employment services. Nineteen new health care provider positions will be funded, and services for homeless children and HIV programs will be increased.

Head Start funding has been increased by \$3 million to establish new family service centers. These centers assist Head Start parents with problems of unemployment, illiteracy, and substance abuse.

Alcohol Drug Abuse Mental Health Administration (ADAMHA) is directing \$2 million in substance abuse treatment capacity expansion funds to Los Angeles. Additionally, Los Angeles has been included in the heroin response efforts, which has increased its funding to all cities from \$4 million to \$5 million. ADAMHA will augment prevention activities with an additional \$225,000 for Los Angeles.

Head Start

Besides the emergency mental health services provided to riot area grantees and the Weed and Seed money available for Family Service Centers, an additional \$5 million has been redirected for use by Head Start sites in the disturbance area. Grantees may apply for these funds for a wide range of one-time-only projects such as mental health counseling, buses to transport children to temporary sites, and repairs to kitchen facilities not covered by insurance. Regional office staff are working with the grantees to ensure expeditious and appropriate use of these funds.

Youth Employment

HHS is funding 464 summer positions in Los Angeles, with another 69 Title V slots likely to be allocated to the city. Funding to continue some of these slots into the school year is being explored. Some of the jobs are career development, such as 25

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slots provided through the Maternal and Child Health Bureau's Career Fellowship program which offers mentoring and other professional development opportunities.

#### Mental Health and Violence Prevention

HHS is developing new anti-violence activities. This component of the Urban Strategy will be ready in the near future, but in the meantime, four Conflict Resolution Workshops are being arranged and will take place in Los Angeles within the next three months. These workshops were requested by Los Angeles organizations and are modeled after a successful Youth Gang Drug Prevention Program. The Youth Gang Drug Prevention Program grant application period has been extended to allow for new applicants or amended applications. Head Start grantees have received enhanced funds to provide mental health services.

Two mental health assessment teams provided technical assistance to the county. HHS provided \$2.4 million in emergency mental health funds through FEMA to Los Angeles. HHS is working in collaboration with the State OES on a pending \$12 million award for mental health assistance services which would be provided through 17 local area community mental health centers.

Two Centers for Disease Control (CDC) epidemiological teams also made assessment visits. The first looked at the health effects of the violence, and the second is working with Drew University and Los Angeles County to develop long-term community violence prevention efforts.

#### Health Care Services

The Health Care Financing Administration provided for advance payments to physicians and other outpatient practitioners whose records and service delivery centers were destroyed or otherwise adversely impacted by the rioting. They are in the process of accelerating payments to Medicare inpatient providers including hospitals, skilled nursing facilities and home health agencies.

HCFA is working with Los Angeles county health officials to develop a Medicaid managed care demonstration project. HCFA is providing technical assistance for this demonstration as well as possible associated waivers. HCFA has been working with state officials and will expedite approval of a state Medicaid Eligibility Quality Control waiver necessitated as a result of major disruptions in the processing of Medicaid eligibility determinations following the riots.

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Twelve Title X family planning clinics in areas affected by the riots will receive up to \$100,000 for additional counselors and summer jobs in these clinics.

#### Community Development

Funding for the Minority Male Initiative is being augmented for this fiscal year and enhanced for the next. This modification comes as the result of recommendations made by a fact-finding team that visited with a variety of community-based organizations in the riot-torn areas. The team met with a number of neighborhood groups providing needed community services on a small scale. The objective of this expansion is to improve the effectiveness of these non-traditional groups and enhance community empowerment.

#### Welfare Reform/JOBS

California submitted a welfare reform waiver request on May 22, 1992, and will receive draft terms and conditions from HHS by July 3rd; the goal is to approve California, if possible, by July 16, 1992. The key components of the reform proposal are to increase incentives to work, incentives to attend school, disincentives for teen pregnancies, reducing the incentive to migrate to California, a maximum family grant, extended Medicaid eligibility, and increased child support.

#### Social Security Benefits

In the four weeks following the disturbances, SSA replaced 332 benefit checks through its Immediate Payment procedures. SSA is providing additional services to enhance the safety of persons going to Social Security offices in the Los Angeles area through such things as additional guard services and secured parking in heavy crime areas.

#### Services for Senior Citizens

The Los Angeles Area Agency on Aging (AOA) provided 10,000 additional meals to older persons within 2-3 days of the disturbance. They stationed Information and Referral specialists at five multipurpose senior centers to offer assistance, and



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provided vehicles and drivers to transport seniors in South Central Los Angeles, including elders in the Korean community.

Additionally, AOA conducted a conference in Los Angeles for about 100 social service workers to train them on how to best assist older persons confronting trauma. The AOA plans to purchase and store 11,000 dry meals to provide for any similar emergency which might arise in the future. They are also undertaking the following activities: a home security program for elders; an expansion of the emergency alert response system for seniors; and a special transportation program for seniors.

Other Employment

The Administration on Aging and the Department of Labor are jointly developing a plan to establish a corps of retirees with skills in trades and crafts to train youths who need skills development in order to obtain productive employment.

AOA is also working with the Commission on National and Community Services to facilitate grants to bring together retirees, their former employers and community agencies to develop employer-based retiree volunteer programs.

Grant Coordination

HHS has given Los Angeles priority for some discretionary grants programs. The Urban and Economic Development Discretionary Grant program is one of those receiving particular attention. Los Angeles applicants will be given special consideration based on need. To facilitate grant coordination, the on site staff are meeting with as many as current and potential grantees possible to link and coordinate services. The on site coordination staff will facilitate grantees' applications for enhanced funding and expedite identification of appropriate funding sources for new applicants.

Child Health Careers:

The maternal and Child Health Bureau has initiated a career development program for twenty-five high school and college students. The objective of the program is to provide students, particularly inner-city youth with real life education experience that will enhance their understanding of health of child and families and encourage and motivate them to seek careers in

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maternal and child health science, services and/or administration. The first phase of this effort is a pilot program entitled "MCH Los Angeles Mentor Program" (MCH Lamp) which was implemented at Drew Medical College Learning Center. The students have been recruited and assigned to MCH Mentors. Each student will receive a stipend of approximately \$2,000 for participating in the program for the full term (7-10 weeks).

While this program was designed to meet the needs of youth in Los Angeles, its significance is that, if successful, the model will be replicated nationally.

Funding

Potential grant applications have begun responding to the Office of Substance Abuse Prevention announcement which targeted special funding to assist neighborhoods affected by the civil unrest in Los Angeles. Specifically, they are responding to the request for a proposal for a Comprehensive Residential Drug Prevention and Treatment Project for Substance-Abusing Women and their Children. The services from this program will be directed to women and children in the impacted areas.

A number of health care providers have begun responding to an announcement from the Bureau of Health Care Delivery and Assistance (BHCDA) to improve health care delivery services in designated "Seed" areas affected by the riots. The seven priority areas to be addressed include:

- 1) Jobs and Training of Local residents related to outreach and Health Service Delivery
- 2) Expansion of Basic Primary Care Services
- 3) Crisis Intervention
- 4) Provider Recruitment
- 5) Homeless Health Care
- 6) HIV Early Intervention
- 7) Innovative Programming Needed by the Community

We have met with groups who are interested in developing programs on the Minority Male Initiative. Currently applications are being prepared to build self-esteem, provide job skills and reduce family and social violence. Several churches are being proposed as training sites for these activities.

Seed

"Seed" organizational meetings were held on July 9 and July 16,

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1992. Working groups were formed to cover the following areas:

- Education
- Family, Health & Mental Training
- Drug Prevention & Treatment
- Gang Alternatives
- Recreation - Cultural
- Business Opportunities
- Housing

HOUSING AND URBAN DEVELOPMENT

Neighborhood Opportunity Centers:

The Task Force concluded that emergency assistance alone does not fully address the problems confronting residents and merchants of riot-torn communities. Therefore, as the Disaster Assistance Centers close, the Task Force is creating Neighborhood Opportunity Centers (NOC) to provide counseling and instructional services directly to neighborhood residents and businesses. Task Force experience has revealed the need for people to go to a "one-stop shop" government facility and talk to a person in their own language. The government staff workers at the site are competent to match the needs of the customer to government aid that is available to that customer. Several government representatives from various agencies of the Federal, State and local governments will be at the Centers. Two centers will open in late July, two more in August, and more as communities request them and resources are made available for them.

De-Regulation:

The Task Force heard repeatedly and forcefully from city officials and business and community representatives that Los Angeles recovery efforts were thwarted by Federal regulatory requirements. The Task Force is serving as a conduit for requests for regulatory relief. Task Force staff is working with departments and agencies to assure that solicited requests for regulatory relief are quickly and meaningfully acted upon.

Community Planning and Development; Notice of Funding Availability (NOFA):

A \$4 million technical assistance grant will be awarded to



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communities in the Los Angeles area which sustained extensive damage during the riots. The NOFA is designed to support local economic development and job training activities designed to support low-income residents.

Section 8 Rental Voucher and Certificate Programs (Vouchers and Certificates):

These two programs provide assistance to very low-income families in leasing privately-owned, decent, safe and sanitary rental housing. Assistance is provided through local public housing authorities which contract with HUD to administer the program.

After the riots, an additional allocation of 600 Vouchers and Certificates (represents \$29 million) were allocated to the Housing Authority of the City of Los Angeles for use by families displaced by the civil disturbances throughout the Los Angeles County area. These Vouchers and Certificates will provide long-term housing assistance to affected families.

Property Disposition Houses:

HUD acquires houses through foreclosure on formerly FHA-insured mortgages. These houses are then resold to eligible buyers at weekly sealed bid opening procedure auctions. Currently, the HUD Los Angeles Office has 40 houses located in the South Central Los Angeles and Long Beach areas. These houses have been made available for temporary shelter for families who were displaced by the riots. To date, nine houses have been occupied by families in need.

HOPE 1, 2 and 3:

These new programs are designed to provide homeownership opportunities to lower income families. HOPE 1 will provide opportunities for residents of public housing developments. HOPE 2 will aid low-income families in purchasing units in multifamily rental properties, such as HUD-insured or HUD-held developments. HOPE 3 is designed to provide assistance in purchasing single family homes currently owned or held by HUD, VA the Resolution Trust Corporation, and various other Federal, State, and local agencies. To date, seven planning grants have been awarded for over \$1.7 million. The first round of applications for each of these programs was just completed at the Los Angeles Office. HOPE 2 and HOPE 3 are still in process, to be awarded in the near future.

The HOME Program:

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This program provides grants to units of local government to increase homeownership and affordable housing for low- and very low-income families. Eligible uses of HOME funds include tenant-based assistance, rehabilitation, and new construction projects. In this fiscal year, the City of Los Angeles will receive over \$35 million in HOME funds; LA County will receive in excess of \$13 million.

Youth Sports Grants:

These grants provide funding through public housing agencies for sports, cultural, educational, recreational, and other activities for youth at public housing sites. The Housing Authority of the City of Los Angeles will be receiving \$125,000 and the Housing Authority of the County of Los Angeles, \$124,000 for this program in 1992.

Weed and Seed

HUD has provided \$8.2 million in voucher and certificate budget authority funding to be used in Los Angeles City Weed and Seed sites. This funding represents subsidized rental housing aid for 175 families for a five year period. It is part of the 600 voucher and certificate special allocation that was allocated to the Housing Authority of the City of Los Angeles immediately after the riots.

DEPARTMENT OF JUSTICE

"Weed and Seed" Program:

On May 7, the President announced a \$19 million program to aid recovery in Los Angeles County. This program is a comprehensive, multi-agency approach to combatting crime and repairing the social fabric in troubled neighborhoods. The program provides for \$1 million in law enforcement assistance administered by the Department of Justice and \$18 million in health and social services funding available through the Departments of Health and Human Services, Labor, Housing and Urban Development, and Education. The Justice funding will help arrest, prosecute and incarcerate individuals who tear at the fabric of the cities' most troubled communities. These individuals include gang leaders, violent criminals, and drug dealers. The Department's [Weed and Seed] funds will be used for community policing, improved security, drug suppression and coordination among state, local and Federal agencies.

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DEPARTMENT OF LABOR

Summer Employment Opportunities:

The Task Force announced on June 25, 1992 the availability of approximately 35,000 Federally supported summer jobs in Los Angeles County. This is more than double the amount of jobs provided last year.

Job Training Partnership Act (JTPA):

On June 1, an additional grant of \$15 million in JTPA Title III discretionary funds was approved. \$4 million was made immediately available in an effort to develop a variety of job-creation and job training programs. This grant is the principle vehicle by which a number of actions will be carried out. It will create some short-term jobs to assist in rapid clean up, develop training programs for jobs to be created in re-established and new businesses, link to business creation and expansion by customizing training, provide entrepreneurship training, provide for youth apprenticeships, and aid school-to-work transition.

Unemployment Insurance:

Employees of businesses impacted by the civil disturbance were eligible under the existing rules of the State. The majority of the claims filed have been and will remain regular UI claims. Some of those who are unemployed may be eligible for a total of 59 weeks of UI payments.

Disaster Unemployment Assistance:

Immediately following the President's declaration of Los Angeles County as a disaster area, the department, through the offices of its state partner, the California Employment Development Department, began to offer disaster unemployment assistance to self employed and other individuals who had lost their jobs because of the civil disturbance. To date, a total of 3205 individuals have applied for and 2,850 have been found eligible and are receiving DUA. The total amount compensated through July 4, 1992, is \$1,376,008. The maximum period for DUA is 26 weeks. As a part of the Task Force's continued outreach effort, the Department of Labor quickly moved to extend the application period for an additional 30 days in order to ensure all qualified applicants can apply.



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Immediate Job Creation:

On May 8, the Department announced the immediate availability of \$700,000 from the initial grant of \$2 million in JTPA Title III funds. With these funds, the State, in conjunction with the County of Los Angeles, created and hired approximately 70 DUA and disaster related UI claimants for jobs with the EDD, the City of Los Angeles, and the County of Los Angeles. These individuals were hired to assist with the increased demand for disaster related governmental services.

Job Service:

The federally funded EDD job service maintains 20 local offices in L.A. County. After being closed for one day following the disaster, all of the offices were open and serving job seekers. In response to Task Force efforts, it recruited staff members for the DACs who could speak Korean and Spanish.

Weed and Seed:

The Department has made available \$1 million of new money for the Department of Justice-led Weed and Seed effort. Funds granted to the State will be provided to the City of Los Angeles to be used in those neighborhoods designated for special enforcement and development efforts. These funds, like those in the larger grant, will be used for allowable job training activities specifically determined to be necessary by local officials and residents.

SMALL BUSINESS ADMINISTRATION

The United States Small Business Administration (SBA) has been the most visible participant in all the Disaster Application Centers (DACs) that were established in the Los Angeles area. To fully and effectively respond to the information and processing needs through the DACs, SBA hired over 100 temporary personnel to assist in the process. Additional personnel were also utilized as needed from our Los Angeles District office.

As of July 21, 1992, SBA conducted 18,818 interviews and issued 16,890 loan applications. To date, 1,674 applications have been approved for a total value of \$119,358,000.

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Initial Disaster Response:

Top Agency Officials began touring disaster impacted areas two days after the civil disturbances and presented the first disaster checks three weeks after President Bush's disaster declaration. The first 14 SBA checks were issued on May 28, 1992 to twelve recipients. These checks were presented by SBA Administrator Patricia Saiki.

These officials also visited all DACs and provided several volunteers from local SBA District Offices. In a showing of a concerted effort between SBA's Regular (non-disaster) Program and its Disaster Program, the Agency's regular program official loaned at least one non-disaster employee to every DAC to assist with the relief effort and to promote outreach and information on other SBA financial assistance programs.

Streamlining the Application Process:

In an effort to promote efficiency and effectiveness of the recovery process SBA developed a simplified "credit elsewhere" test. Because credit was difficult to come by even before the disturbances, the task force streamlined the process of proving that credit was sought elsewhere. Under this new test, 99% of all loans have been made at the lower interest rate of 4%.

SBA and the Treasury Department established a special expedited process to speed approval of check writing for the SBA.

Community Outreach and Training:

SBA representatives trained Los Angeles area attorneys how to prepare disaster loan applications. This was done through the State Bar of California's "Law Help LA Program." This group of the Bar Association is committed to providing free help to disaster victims in the preparation of their loan applications. Additional training of various organizations and groups is taking place on a continuous basis.

Los Angeles district office officials met with the local SBA lenders regarding rebuilding LA and loans to minority small business owners. As a result of this meeting, a select group of lenders made a commitment to lending in support of the rebuilding and growth efforts.

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In a response to the civil unrest, Founders Bank, the only African-American bank in Los Angeles was recruited and properly certified as an SBA guaranteed lender. SBA representatives participated in a seminar for minority contractors hosted by the City of Los Angeles. Minority contractors received information on obtaining demolition contracts in the re-building effort.

Also a mailer was sent to all Congressional members and state legislators in the impacted areas regarding available SBA disaster assistance.

A press conference was held regarding SBA's utilization of AT&T's Language Line Services in our Disaster Loan Processing Center. This translation service can be accessed in over 140 different languages.

Stanford University faculty are discussing with the Task Force the use of USC and UCLA MBA students to assist the MBDA and SBA with loan processing. USC has already began seminars on every Friday to assist disaster victims complete their loan applications.

In response to requests from local officials, SBA held a press conference on June 29 to announce that business owners and individuals will have an additional 30 days to apply for federal disaster assistance, including SBA disaster loans. The application deadline for SBA loans to cover physical losses has been extended to August 15.

In addition to the aforementioned activities, SBA also participated in over 40 meetings, seminars, workshops, and training sessions with bar associations, churches, clergy groups, chambers of commerce, minority organizations, civil rights organizations and the general public.

DEPARTMENT OF THE TREASURY, FEDERAL RESERVE BOARD  
AND FEDERAL DEPOSIT INSURANCE CORPORATION

Federal Banking Regulators' Initiatives:

On May 12, an interagency statement on supervisory practices regarding depository institutions and borrowers affected by disturbances in Los Angeles was released by regulators. The statement makes clear that regulators will not criticize banks that declare payment moratoriums or extend repayment periods for borrowers disrupted by the riots, if the loans remain fundamentally sound. The statement also encourages banks to work constructively with borrowers who are experiencing difficulty, in a manner that is consistent with sound banking practices.

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In addition to the interagency statement, each of the regulators -- the Comptroller of the Currency (OCC), the Office of Thrift Supervision (OTS), the Federal Reserve Board (FRB) and the Federal Deposit Insurance Corporation (FDIC) -- has prepared an outline of specific actions that it recommends regulators should take to facilitate the rebuilding of Los Angeles. (The FRB and the FDIC announced separate initiatives in press releases on May 12 and May 15, respectively.) These initiatives include: an indication that investments in affected areas by banks located outside the affected areas would be taken into account in assessing Community Reinvestment Act performance; an offer of human resources and office space to the Ueberroth program; support for forming a multi-bank community development corporation to make investments in South Central Los Angeles; development of training on special programs available to assist affected businesses and property owners; and, expedited applications' processing for banking organizations undertaking new activities in affected areas.

On September 21 and 22, the San Francisco Reserve Bank will sponsor a workshop for financial institutions on ways to assist the rebuilding effort. Topics will include such things as lending to minority small business, how to better penetrate the home lending market and how to use government programs to facilitate affordable housing.

The Reserve Bank is preparing a comprehensive credit needs assessment of the south central Los Angeles area that will look at demographics, housing stock, employment and economic characteristics to help determine what type of credit is most needed. The study will identify all of the community based organizations that financial institutions can use to help target worthy borrowers and projects. The study will also catalog the local, State and Federal programs that can be used by financial institutions to augment their private lending initiatives. This study should be complete by September.

Internal Revenue Service Initiatives

On May 7, the Internal Revenue Service (IRS) issued a news release announcing special relief from filing returns and paying taxes until June 30 for taxpayers affected by the events in Los Angeles.

Since May 8, IRS personnel have staffed twelve FEMA disaster relief sites. As of June 13, approximately 8,700 taxpayers have been assisted at these sites. IRS ensured that assistance at these sites was available to Spanish and Korean speaking taxpayers. The Los Angeles IRS office established a special technical hot line to support assistors at the twelve FEMA sites.

The IRS set up special procedures to issue expedited refunds to



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taxpayers affected by the civil unrest in Los Angeles. The local office also contacted the post office to make special arrangements to hold federal income tax refund checks for 30 days and to return unclaimed refund checks sent to the local office.

The district office collection function suspended for a minimum of 30 days all collection notices and collection actions against taxpayers in areas affected by the civil unrest. The district examination function suspended all taxpayer and third party contacts in the affected areas for 30 days. All taxpayers currently under examination were given necessary additional time and appointments were rescheduled.

Bureau of Alcohol, Tobacco and Firearms and Customs Service Initiatives:

The Bureau of Alcohol, Tobacco and Firearms (ATF) issued a press release on June 4 publicizing the availability of excise tax refunds for alcohol of tobacco products damaged or lost during the unrest in Los Angeles.

To help publicize this option, ATF provided printed materials directly to individual retailers, FEMA and SBA disaster relief centers, the Korean American Grocer's Association, the California State Retail Liquor Dealer's Association and major retailer chains.

Under certain circumstances, individuals or businesses may be eligible for a refund of applicable duties for imported alcoholic beverages. The refund of customs duties will be part of the ATF's excise tax refund process. The ATF and Customs Service are working together to facilitate and expedite these refunds.



Procedures



#### TASK FORCE PROCEDURES

The Federal Task Force convened on June 23 - 25, 1992. The purpose was to measure the progress of Federal assistance through the emergency services phase of the recovery, to meet with state, county, and local leaders, and to consider Federal actions as we enter the long term phase of urban renewal.

On June 23, Task Force representatives reviewed the effectiveness of their own agency's programs, and met with local organizations and officials related to their services.

On June 24, the Task Force convened a series of meetings with state, county, and local leaders to measure progress to date. These meetings included:

- REBUILD LA briefing with Bernard Kinsey, Deputy Director
- County Officials briefing with senior officials from all county agencies
- State briefing with Dick Andrews, Director, State Office of Emergency Services; and Tom Sayles, Commissioner of Corporations
- City of Los Angeles briefing with Linda Griego, Deputy Mayor
- A Tour of small business reconstruction efforts to measure progress of SBA loan assistance
- Mayors briefing with city mayors from Long Beach, Inglewood, Compton, Hawthorne and Lynwood

On June 25, the Task Force reconvened to consider next steps and the role of Federal support in the urban renewal phase. These meetings included:

- Full Task Force Meeting with state, county and local representatives to review the four principles
- Meeting with Peter Ueberroth to discuss REBUILD LA
- Meeting with John Mack, President, LA Urban League
- Meeting with Los Angeles City Council, Ad Hoc Committee on Recovery and Revitalization
- Meeting with Mayor Bradley
- Meeting of Federal Senior Representatives to discuss draft Action Plan



Education & Job Training



### EDUCATION AND JOB TRAINING

Education and job training are critical to the rebirth of these communities. Education gives people the skills they need to lift themselves out of poverty--it is the fundamental prerequisite to independence. Business will not invest in a community without a well trained workforce. Education and job training are directly tied to opportunity, equity, and law and order. The key components of this strategy are:

- Career Academies
- Workforce Training Centers
- Summer jobs
- AMERICA 2000

Residents of all ages deserve the education and training they need to succeed in the expanded job market and to grow to their fullest potential. More specifically, the strategy includes a plan to transform education in Los Angeles and its surrounding communities using the AMERICA 2000 community challenge. We will create special Career Academies for at-risk youth who need help the most, and extensive job training for adults to help them meet the requirements of the business community and break the cycle of dependency.

### NEW INITIATIVES

#### \* **Career Academies**

The Department of Defense has consistently done an outstanding job in training a very diverse population to a very high level. As part of the Administration's efforts to meet the demands of the post-Cold War world, we recommend that the Department of Defense work with the Department of Education and the Department of Energy to encourage local school officials to create **Career Academies** for inner-city at-risk youths. These academies will focus on these children most likely to drop out of school, utilizing the Junior ROTC and Academy Career Training Program to provide leadership training, vocational and technical skills, and intense academic instruction.

#### \* **Workforce Training Centers**

We recommend that the Department of Education, the Department of Labor, and the Department of Energy work closely with the Los Angeles business community, including regional public service utilities, to support existing **Workforce Training Centers** to give those who are no longer in school the skills they need to enter the job market. These centers will link schools and community colleges with the business community, provide specific skills training and job placement. We join the Los Angeles City Council in recognizing that education and training are essential to job placement and retention, which is the key to self-sufficiency.

The workforce training centers will be closely tied to the school system and can help those who participate in the Federal summer jobs program, helping them to further develop the necessary skills to find permanent and rewarding employment.

Included in this strategy will be the Department of Health and Human Services' (HHS) new Retiree-Youth Training Corps to help give inner-city youths the exposure and the skills to career trades, utilizing retired volunteers, trade unions, and Labor Councils.

#### NEW RESOURCES FROM EXISTING SERVICES

##### \* **Summer jobs**

Due to your efforts on behalf of the Supplemental Appropriations Bill, available summer job opportunities have doubled (over 35,000) in Los Angeles County. The importance of these summer activities to enhancing educational opportunities for inner-city youth can not be overstated. Federal agencies will continue to coordinate these crucial job programs with REBUILD LA (RLA) to ensure effective community outreach and to leverage private sector support.

##### \* **AMERICA 2000**

We recommend that the Secretary of Education focus special attention on Los Angeles area communities and to work with local schools, government, and business leaders to implement your AMERICA 2000 strategy. This four part community challenge, based upon the National Education Goals, will help to build the best schools in the world for these children who need them the most.

Education and job training are recognized by the people of Los Angeles as the keys to building better lives. They recognize that without the skills needed to compete in the job market, the business community will not invest in their neighborhoods, and they will have little opportunity to lift themselves out of poverty. They recognize that education is the greatest gift they can give their children so that future generations can live with economic security. Yet they also recognize that without growth, empowerment, and safe streets, those with education will simply leave their neighborhoods for opportunity elsewhere.



Growth, Jobs & Opportunity



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May 11, 1992

Dear Tom:

Thank you for your recent letter to the President expressing your support for an inquiry into the Rodney King trial jury verdict.

We appreciate being advised of your thoughts about this matter. I have shared your letter with several of the President's advisors for their review.

Thank you again for writing.

With best regards,

Sincerely,

Nicholas E. Calio  
Assistant to the President  
for Legislative Affairs

The Honorable Thomas R. Carper  
House of Representatives  
Washington, D.C. 20515

NEC:JHH:

bcc: w/ copy of inc to Dept. of Justice - for direct response  
bcc: w/ copy of inc to Counsel's Office - FYI



THE WHITE HOUSE  
WASHINGTON

DATE: 5/4/92

NOTE FOR: NICK CALIO

The President has reviewed the attached, and it is forwarded to you for your:

Information

Action

Please prepare a response on behalf of the President and send a cc: of the outgoing to this office.

Thanks.

Thank you.

PHILLIP D. BRADY  
Assistant to the President  
and Staff Secretary  
(x2702)

cc:

- 5/12 -  
waiting for  
approval/leaving.  
will send us  
cc: of outgoing.

— BT —

Beth -  
ask them to  
cc the President  
of the the  
outgoing  
R

05.01.92 06:18 PM

FAX RCD 5/1/92

THE PRESIDENT HAS SEEN

THOMAS R. CARPER  
DELAWARE, AT-LARGE

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AND URBAN AFFAIRS  
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May 1, 1992

The President  
The White House  
Washington, D.C. 20500

*Nick  
pls. handle  
07*

Dear Mr. President:

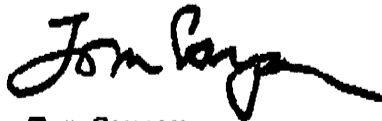
I am writing to express my deep concern and disbelief of the outcome of the Rodney King police brutality trial. I, like most Americans, was horrified last year as I watched the videotape of Mr. King being brutally beaten by four Los Angeles Police Department police officers. I am now shocked by the jury's verdict and its aftermath.

I, like President Bush, would like to see justice prevail and to see "calm and a respect for the law" restored. But while I deplore violence as a means of protest, I can understand the passionate outcry from the community at this injustice. It seems hopelessness breeds violence, and for many of the citizens of Los Angeles and other cities in America today, there is a sense of hopelessness that has been exacerbated by this outcome.

I call on the Justice Department to pursue without delay its investigation of whether the assault on Mr. King constitutes a violation of his civil rights under federal law. Your expeditious action is both proper as a matter of law and may help to stem the spread of violent reaction to the King verdict.

While some may not consider Mr. King to be a pillar of the community, he is entitled to the same rights and protections as you or I. If his civil rights can be violated, so can ours. We all have a stake in seeing justice prevail in this case.

Sincerely,



Tom Carper  
Member of Congress

*md*

PHOTOCOPY  
GB HANDWRITING

THE WHITE HOUSE  
WASHINGTON

June 2, 1992

349129  
H0021  
THE PRESIDENT HAS SEEN <sup>78</sup>

4

Dear Bob:

Thank you for your recent letter to the President regarding the riots in Los Angeles and his leadership during this tragic situation. Please know I have forwarded your letter to the President for his review.

I have also enclosed a copy of the President's remarks given at the Asian Pacific American Heritage Dinner last Friday in Los Angeles. In these remarks, he talks in depth about the riots and the response of the federal government as well the Asian Pacific American community.

Please contact me whenever I can be of assistance in the future.

Sincerely,



Clayton Fong  
Deputy Assistant to the President  
for Public Liaison

Mr. Robert W. Hsueh  
National Chairperson, Asian American Voters Coalition  
300 I Street, N.E., Suite 100B  
Washington, D.C. 20002

ASIAN AMERICAN VOTERS COALITION  
300 I STREET, N.E., SUITE 100B  
WASHINGTON, D.C. 20002  
TEL & FAX (202)547-0715

A UNITED VOICE SERVING MORE THAN  
7 MILLION ASIAN AMERICANS



May 21, 1992

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President George Bush  
The White House  
Washington, D.C. 20500

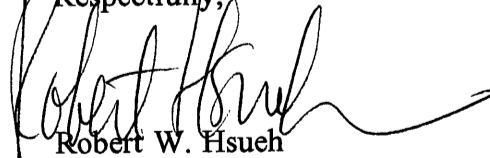
Dear Mr. President:

The recent riots in Los Angeles and other cities across the country has sent a strong and alarming signal on the problems facing many inner cities. We are particularly concerned about the treatment of Asian Pacific Americans in this country today. First we saw a growing sentiment of "Japan bashing" with the entire Asian Pacific American community being the targeted victim and the whole nation getting no benefit from this blaming scheme whatsoever. Then the racial violence further deepened the growing tensions among different ethnic groups. The melting pot seems to have begun to crack and can no longer hold everyone together.

We believe the current situation strongly calls for our national leadership to address the issue in a forceful and decisive way. When a delegation of our organization met with you on March 19, we were very impressed by your commitment to our community. We believe that the American dream is still alive and well, and yet it takes a leader such as you, Mr. President, to tell the American people, to reassure them the vision of this nation and the path we are taking.

On the other hand, we would also like to offer our assistance in whatever way we can to rebuilding our society, perhaps with a different approach and new thinking. Those who died or injured must not shed their blood in vain. If we have not learned our lessons in the past, we must have now. Please let us know what we can do to help.

Respectfully,

  
Robert W. Hsueh  
National Chairperson

Enclosure

Asian Pacific American Chamber of Commerce • Association of Vietnamese American Professionals • Chinese American Society • Chinese American Citizens Alliance • Federation of Korean Associations • Filipino American Chamber of Commerce • Indian American Chamber of Commerce • Indian American Forum for Political Education • Indochinese American Voters Coalition • Indonesian American League • League of Korean Americans • National Council of Chinese American Voters League • National Federation of Indian American Organizations • National Vietnamese American Voters League • Organizations of Chinese Americans • Philippine Heritage Federation



PD

FROM  
THE WHITE HOUSE  
WASHINGTON, D.C.

351655  
HJ021

Mr. Howard Woods  
5170 Evaline  
Hamtramck, Michigan 43212



THE PRESIDENT

September 9, 1992

Dear Howard,

Thanks for letting me know how the citizens of Hamtramck banded together during the civil unrest of 1943 and 1967. That's the kind of community spirit I keep talking about -- neighbor helping neighbor.

My time spent in Michigan this past weekend was enjoyable. I'm confident we will win in November, thanks to the help and hard work of people like you.

Barbara joins me in sending our very best to you and yours.

Sincerely,

920910



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2950 Holbrook Ave.  
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BUS: (313) 871-1440  
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Mr. President,

Something you might  
want to use in Hamtramck, during  
the riots of 1943 & 1967, Black and  
Whites stood together at Hamtramck's  
borders and defied the rioters and  
looters access to our city

Howard Woods

CHAIRMAN HAMTRAMCK G.O.P.

P.S. Born & Reared in Hamtramck  
(69 yrs)